

MID-MINNESOTA DEVELOPMENT COMMISSION

FINANCIAL STATEMENTS

JUNE 30, 2022

CONWAY, DEUTH & SCHMIESING, PLLP  
CPAS & ADVISORS  
WILLMAR, MINNESOTA

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MID-MINNESOTA DEVELOPMENT COMMISSION

TABLE OF CONTENTS  
JUNE 30, 2022

|   | <u>PAGE</u> |
|---|-------------|
| BOARD OF COMMISSIONERS  | 1           |
| INDEPENDENT AUDITOR'S REPORT  | 2-4         |
| REQUIRED SUPPLEMENTARY INFORMATION  |             |
| Management's Discussion and Analysis  | 5-12        |
| BASIC FINANCIAL STATEMENTS  |             |
| Statement of Net Position   | 13          |
| Statement of Activities   | 14          |
| Balance Sheet - Governmental Funds  | 15          |
| Reconciliation of the Governmental Funds<br>Balance Sheet to the Statement of Net Position  | 16          |
| Statement of Revenues, Expenditures and Changes in Fund Balances -<br>Governmental Funds  | 17          |
| Reconciliation of the Statement of Revenues, Expenditures<br>and Changes in Fund Balances of Governmental Funds<br>to the Statement of Activities | 18          |
| Statement of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - General Fund  | 19          |
| Statement of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - Legacy Revolving Loan Special Revenue Fund              | 20          |
| Statement of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - CARES Revolving Loan Special Revenue Fund               | 21          |
| Statement of Fiduciary Net Position   | 22          |
| Statement of Changes in Fiduciary Net Position  | 22          |
| Notes to the Financial Statements   | 23-44       |
| REQUIRED SUPPLEMENTARY INFORMATION  |             |
| Schedule of Proportionate Share of the Net Pension Liability  | 45          |
| Schedule of Employer Contributions  | 46          |
| Notes to Required Supplementary Information   | 47-49       |

MID-MINNESOTA DEVELOPMENT COMMISSION

TABLE OF CONTENTS  
JUNE 30, 2022

|  | <u>PAGE</u> |
|--|-------------|
| SUPPLEMENTARY INFORMATION  |             |
| Schedule of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - General Fund  | 50-52       |
| Schedule of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - Legacy Revolving Loan Special Revenue Fund  | 53          |
| Schedule of Revenues, Expenditures and Changes in Fund Balances -<br>Budget and Actual - CARES Revolving Loan Special Revenue Fund   | 54          |
| Schedule of Expenditures of Federal Awards   | 55          |
| Notes to the Schedule of Expenditures of Federal Awards  | 56          |
| COMPLIANCE   |             |
| Independent Auditor's Report on Minnesota Legal Compliance   | 57          |
| Independent Auditor's Report on Internal Control Over Financial<br>Reporting and on Compliance and Other Matters Based on an<br>Audit of Financial Statements Performed in Accordance<br>with <i>Government Auditing Standards</i> | 58-59       |
| Independent Auditor's Report on Compliance for Each Major Program<br>and on Internal Control Over Compliance Required by the Uniform Guidance  | 60-62       |
| Schedule of Findings and Questioned Costs  | 63-65       |
| Summary Schedule of Prior Audit Findings   | 66          |

MID-MINNESOTA DEVELOPMENT COMMISSION

BOARD OF COMMISSIONERS  
JUNE 30, 2022

Officers

Kevin Crowley  
DuWayne Underthun  
Suzanne Hilgert  
Doug Erickson  
Dave Sebesta

Title

Chairperson  
Vice-Chairperson  
Secretary  
Treasurer  
Member at Large

Board Members

Rick Fagerlie  
Kathy Grochow  
Jon Hawkinson  
\* Jill Hoff  
Doug Krueger  
\* Jose Luciano  
\* Thomas McDonnell  
\* Maureen Melgaard-Schneider  
\* Robert Moller  
\* Shawn Mueske  
Rollie Nissen  
\* Kiza Olson  
Chris Rowan  
Lorallen Schmeling  
Steve Schmitt  
Paul Simonsen  
\* Berit Spors  
Jeffery Vetsch

Staff

Eric Day

Title

Executive Director

\* These Commission Members do not serve on the Board of Directors.

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners  
Mid-Minnesota Development Commission  
Willmar, Minnesota

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of Mid-Minnesota Development Commission as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Mid-Minnesota Development Commission, as of June 30, 2022, and the respective changes in financial position and the respective budgetary comparison for the General Fund, the Legacy Revolving Loan Special Revenue Fund and the CARES Revolving Loan Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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## ***Responsibilities of Management for the Financial Statements*** (Cont'd)

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability, the Schedule of Employer Contributions, and related notes, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The schedules listed in the table of contents as supplementary information and schedule of expenditures of federal awards, as required by Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Report on Partial Comparative Information**

We have previously audited the Commission's 2021 financial statements, and we expressed unmodified audit opinions on those audited financial statements in our report dated December 1, 2021. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2021 is consistent, in all material respects, with the audited financial statements from which it has been derived.

## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Board of Commissioners but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2022, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

*Conway, Deuth & Schmiesing, PLLP*

CONWAY, DEUTH & SCHMIESING, PLLP  
CPAS & ADVISORS  
WILLMAR, MINNESOTA

November 30, 2022

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REQUIRED SUPPLEMENTARY INFORMATION

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Mid-Minnesota Development Commission (Commission), we offer readers of these financial statements this narrative overview and analysis of the financial activities of the Commission for the fiscal year ended June 30, 2022. This section of the Commission's annual financial report represents management's discussion and analysis of the Commission's financial performance during the fiscal year that ended June 30, 2022. Please read it in conjunction with the Commission's audited financial statements.

### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Commission exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$2,346,641 (net position), of which \$869,218 is restricted in use.
- The General Fund fund balance increased by \$36,196.
- There was a \$7,009 increase in assigned fund balance in the Legacy Revolving Loan Special Revenue Fund.
- There was a \$71,420 increase in restricted fund balance in the CARES Revolving Loan Special Revenue Fund.
- The Commission's Capital Assets (net of accumulated depreciation) is \$103,611 as of June 30, 2022.
- The Commission received \$374,802 in tax levy revenue for the year, which is used for local match to programs.
- As of the close of the current fiscal year, the General Fund reported an ending fund balance of \$929,356, an increase of \$36,196 in comparison with the prior year.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The financial statements consist of three parts: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements - The government-wide financial statements are designed to provide readers with a broad overview of the Commission's finances as a whole, in a manner similar to private-sector business.

MID-MINNESOTA DEVELOPMENT COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS

The Statement of Net Position presents information on all of the Commission's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year.

The Commission has no component units.

Fund financial statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other similar governmental entities, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

General Fund - The General Fund is used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Legacy Revolving Loan Special Revenue Fund – The Legacy Revolving Loan Special Revenue Fund accounts for funding from a number of grants, the majority of which came from the Economic Development Administration with some assistance from the State of Minnesota, the Southwest Minnesota Initiative Fund, and the four counties of the Mid-Minnesota Development Commission. In addition, the Commission contributed some of its own reserves to help fund the program. All loans are now from revolving funds.

CARES Revolving Loan Special Revenue Fund – The CARES Revolving Loan Special Revenue Fund accounts for a grant from the Department of Commerce, Economic Development Administration through the CARES Act to alleviate sudden and severe economic dislocation caused by the coronavirus (COVID-19) pandemic, to provide permanent resources to support economic resiliency.

Custodial Fund – The Custodial Fund is used to account for funds for which the Commission acts as Fiscal Agent for the Highway 23 Coalition.

The Commission adopts an annual budget for its General Fund. Budgetary comparison statements have been provided for its General Fund to demonstrate compliance with the budget.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Commission, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$2,346,641 at June 30, 2022, as compared to \$2,219,120 at June 30, 2021. Approximately 4.42 percent of the Commission's net position reflects its investments in capital assets (computers, copiers, furniture, fixtures, and vehicles). The Commission uses these capital assets to operate and to provide services; consequently, these assets are not available for future spending.

MID-MINNESOTA DEVELOPMENT COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table reflects the condensed Statement of Net Position:

| <b>MID-MINNESOTA DEVELOPMENT COMMISSION</b>                       |                     |                     |                     |
|---|---------------------|---------------------|---------------------|
| <b>Statement of Net Position</b>                                  |                     |                     |                     |
|   | <b>2022</b>         | <b>2021</b>         | <b>Change</b>       |
| Current and Other Assets  | \$ 3,12,309         | \$ 2,930,760        | \$ 869,607          |
| Capital Assets (Net of Accumulated Depreciation Depreciation)     | \$ 103,611          | \$ 134,758          | \$ 11,961           |
| Total Assets  | <u>\$ 3,215,920</u> | <u>\$ 3,065,518</u> | <u>\$ 881,568</u>   |
| Deferred Outflows of Resources                                    |                     |                     |                     |
| Related to Pensions   | \$ 300,653          | \$ 85,837           | \$ 26,166           |
| Total Assets and Deferred Outflows of Resources                   | <u>\$ 3,516,573</u> | <u>\$ 3,151,355</u> | <u>\$ 907,734</u>   |
| Current Liabilities   | \$ 84,747           | \$ 28,012           | \$ 21,959           |
| Long-Term Liabilities   | \$ 414,676          | \$ 519,647          | \$ 46,773           |
| Total Liabilities   | <u>\$ 499,423</u>   | <u>\$ 547,659</u>   | <u>\$ 68,732</u>    |
| Deferred Inflows of Resources                                     |                     |                     |                     |
| Property Tax Levied for Subsequent Years                          | \$ 378,999          | \$ 368,193          | \$ 11,288           |
| Related to Pensions   | \$ 291,510          | \$ 16,383           | \$ (42,212)         |
| Total Deferred Inflows  | <u>\$ 670,509</u>   | <u>\$ 384,576</u>   | <u>\$ (31,084)</u>  |
| Net Position  |                     |                     |                     |
| Net Investment in Capital Assets                                  | \$ 29,627           | \$ 38,538           | \$ 11,961           |
| Restricted for Revolving Loan Fund                                | \$ 869,218          | \$ 797,798          | \$ 869,218          |
| Unrestricted  | \$ 1,447,796        | \$ 1,382,784        | \$ 896,922          |
| Total Net Position  | <u>\$ 2,346,641</u> | <u>\$ 2,219,120</u> | <u>\$ 1,778,101</u> |
| Total Liabilities, Deferred Inflows of Resources and Net Position | <u>\$ 3,516,573</u> | <u>\$ 3,151,355</u> | <u>\$ 1,815,749</u> |

The unrestricted net position dollars may be used to meet the Commission's ongoing obligations.

Governmental Activities – Governmental activities decreased the Commission's net position by \$127,521. Key elements of this decrease were as follows:

MID-MINNESOTA DEVELOPMENT COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS

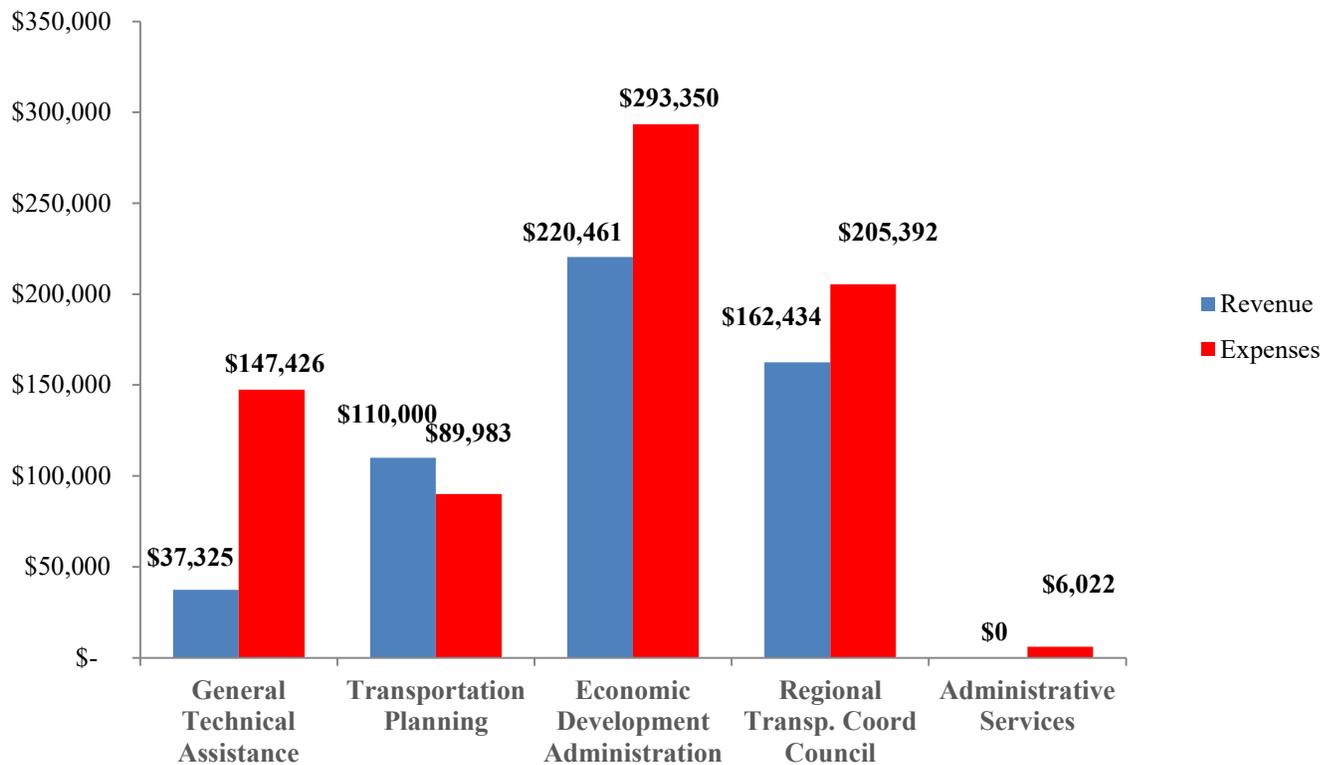
| <b>MID-MINNESOTA DEVELOPMENT COMMISSION</b> |                     |                     |                     |
|---|---------------------|---------------------|---------------------|
| <b>Changes in Net Position</b>              |                     |                     |                     |
|   | <b>2022</b>         | <b>2021</b>         | <b>Change</b>       |
| <b>Revenues</b>                             |                     |                     |                     |
| Program Revenues                            |                     |                     |                     |
| Charges for Services                        | \$ 99,466           | \$ 176,044          | \$ (76,578)         |
| Operating Grants and Contributions          | \$ 546,259          | \$ 1,243,341        | \$ (697,082)        |
| General Revenues                            |                     |                     |                     |
| Taxes                                       | \$ 374,185          | \$ 358,314          | \$ 15,871           |
| Investment Earnings                         | \$ 5,321            | \$ 5,774            | \$ (453)            |
| Gain on Sale of Assets                      | \$ -                | \$ 620              | \$ (620)            |
| Other General Revenues                      | \$ 5,559            | \$ 1,900            | \$ 3,659            |
| <b>Total Revenues</b>                       | <b>\$ 1,030,790</b> | <b>\$ 1,785,993</b> | <b>\$ (755,203)</b> |
|   |                     |                     |                     |
| <b>Expenses</b>                             |                     |                     |                     |
| Current                                     |                     |                     |                     |
| Administration                              | \$ 136,118          | \$ 113,917          | \$ 22,201           |
| Technical Assistance                        | \$ 146,353          | \$ 139,619          | \$ 6,734            |
| Transportation Planning                     | \$ 87,556           | \$ 91,411           | \$ (3,855)          |
| Economic Development Administration         | \$ 290,924          | \$ 373,926          | \$ (83,002)         |
| Revolving Loan Fund Administration          | \$ 32,444           | \$ 47,886           | \$ (15,442)         |
| Regional Transp. Coord. Council             | \$ 203,901          | \$ 149,575          | \$ 54,326           |
| Administrative Services                     | \$ 5,973            | \$ 1,147            | \$ 4,826            |
| <b>Total Expenses</b>                       | <b>\$ 903,269</b>   | <b>\$ 917,481</b>   | <b>\$ (14,212)</b>  |
|   |                     |                     |                     |
| <b>Net Change in Fund Balance</b>           | <b>\$ 127,521</b>   | <b>\$ 868,512</b>   | <b>\$ (740,991)</b> |
|   |                     |                     |                     |
| <b>Net Position, Beginning of Year</b>      | <b>\$ 2,219,120</b> | <b>\$ 1,350,608</b> | <b>\$ 868,512</b>   |
| <b>Net Position, End of Year</b>            | <b>\$ 2,346,641</b> | <b>\$ 2,219,120</b> | <b>\$ 127,521</b>   |
|   |                     |                     |                     |
|   |                     |                     |                     |
|   |                     |                     |                     |

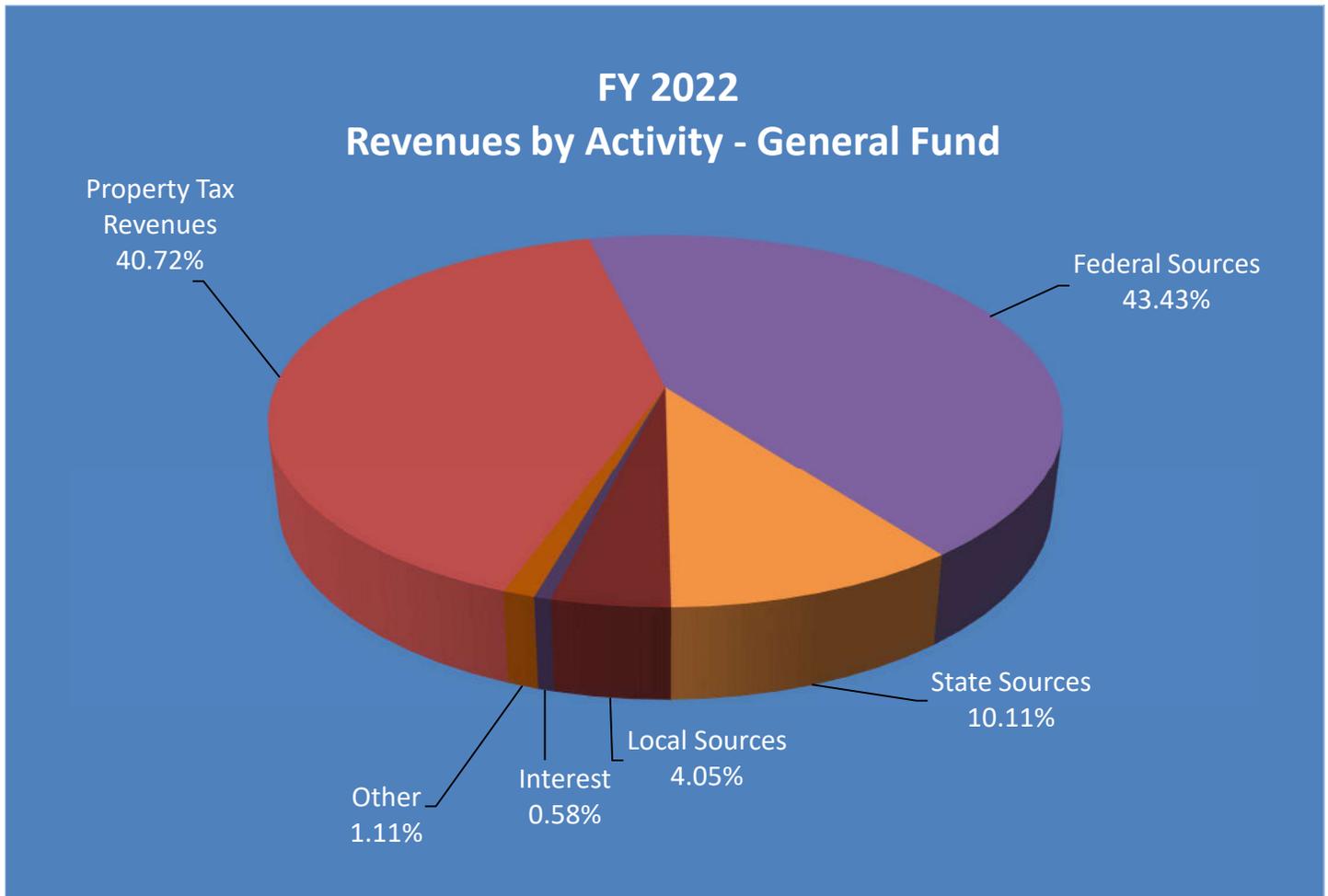
FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Commission uses fund accounting to ensure and demonstrate compliance with financial related legal requirements.

General Fund - As of the end of the current fiscal year, the Commission's General Fund reported an ending fund balance of \$929,356, an increase of \$36,196, in comparison with \$893,160 the prior year. Approximately 38 percent of this total amount, \$349,877, constitutes unassigned fund balance, which is available for spending at the Commission's discretion. Nonspendable items make up approximately less than 1 percent of the total for items including postage and prepaid expenses at \$5,651. Committed funds for Unemployment are \$37,500; committed funds for Emergency Staff Coverage are \$45,000; committed funds for Operating Capital is \$245,000; committed funds for Facilities Fund is \$75,117; committed funds for Planning Assistance is \$50,000; and committed funds for Community Enhancement has a balance of \$121,211.

**FISCAL YEAR 2022 GRANT AND CONTRACT REVENUES & EXPENSES -  
 GENERAL FUND**





Legacy Revolving Loan Fund Special Revenue Fund - As of the end of the current fiscal year, the Commission's Legacy Revolving Fund special revenue fund reported an ending fund balance of \$847,901, an increase of \$7,009, in comparison with \$840,892 the prior year. Revolving loan program assets are not available to pay for current period expenditures.

CARES Act Revolving Loan Fund Special Revenue Fund - As of the end of the current fiscal year, the Commission's CARES Act Revolving Fund special revenue fund reported an ending fund balance of \$869,218, an increase of \$71,420, in comparison with \$797,798 the prior year. CARES Act revolving loan program assets are not available to pay for current period expenditures.

#### BUDGETARY HIGHLIGHTS

The following is a review of significant differences between budget and actual.

The actual expenditures for the general fund were under budget by \$7,798. The actual revenue received was \$10,906 under budget. The actual revenue over expenditures was \$3,108 under budget.

## CAPITAL ASSET ADMINISTRATION

Capital Assets - The Commission's investment in capital assets for its activities as of June 30, 2022 was \$29,627 (net of accumulated depreciation). This investment in capital assets includes equipment, furniture, fixtures, and vehicles.

Additional information on the Commission's capital assets can be found in Note 5.

## LONG-TERM LIABILITIES

The following is a review of the Commission's long-term debt.

The Vacation, Sick Leave, and Comp Time Payable portion of MMDC's long-term debt consisting of unused time at June 30, 2022 decreased by \$15,039 during the fiscal year through a significant decrease in balances of unused leave. This large change follows the retirement of one very long-term staff.

The Pension Benefit Payable portion of MMDC's long-term debt decreased by \$67,696 over the prior year. This represents GASB 68, Accounting and Financial Reporting for Pensions, which records the Commission's proportionate share of collective net pension liability, deferred inflows of resources, deferred outflows of resources, and pension expense on the Commission's government-wide financial statements.

Leases decreased \$22,236 over prior year. The Commission adopted Governmental Accounting Standards Board (GASB) Statement No. 87. This implementation allows the Commission to report its right to use assets and related long term leases, in this case it relates to office space occupied by MMDC.

Additional information on the Commission's long-term liabilities can be found in Note 7.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Pursuant to the Regional Development Act of Minnesota, M.S. 462.396 Subdivision 2, the Commission's budget includes an ad volorem tax levy. This levy is stable and set by the Commission at its annual meeting. This meeting was held on June 22, 2022, in Willmar.

MMDC remains in good financial position. Fiscal Year 2022 saw several staff changes. First, MMDC added Economic Development Professional Nate Reuss, who replaced the outgoing Rick Bonlender and now works in partnership with MMDC Economic Development Professional Michelle Marotzke. MMDC also hired Finance and Office Manager Darla Bajari to replace outgoing finance professional Sue Gimse, who retired in June 2022. This transition was greatly eased by the Commission's willingness to fund two finance positions during a period of transition (January to June 2022). Bajari had opportunity to gain a much better understanding of our various processes. The importance of this investment cannot be minimized, as regional development organizations are quite unique and incorporate a wide variety of finance-impacting activities. MMDC also refilled our Community Planner Position. Community Planner Ben Carlson took the place of Justice walker after he was hired by the City of Willmar as their Planning Director.

In Fiscal Year 2022, MMDC continued to apply our CARES Act Supplemental Grant and CARES Act RLF administration funding, along with our regular EDA Planning Grant, to support two Economic Development positions. You will recall that MMDC had just one economic developer for many years. However, there is far more work to do than one professional can possibly manage if we wish to have a meaningful impact. Therefore, my goal is to maintain two economic development professionals for the long term.

MMDC continues to maintain healthy reserves to meet and overcome unforeseen financial setbacks. This means we have the ability to take calculated risks and pursue new opportunities that will support economic development and/or enhance quality of life in our region. MMDC will ensure continued financial security by continuing to establish and strengthen partnerships with our stakeholders (local government units, businesses, and other organizations). On a limited basis, and when projects will contribute to potentially impactful staff development and lead to new MMDC

MID-MINNESOTA DEVELOPMENT COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS

offerings, this may include providing some services without fee or at a significant discount. To keep MMDC on solid financial footing we will consider and, when appropriate, pursue federal, state, and foundation grants, and/or other opportunities. While this will support diversification of funding, it will also provide new opportunity to serve our region, our residents, and our business community. We thank you for your support.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Finance and Office Manager, Mid-Minnesota Development Commission, 1700 Technology Drive NE, Suite 300, Willmar MN 56201 or by telephone at 320-522-2935.

Sincerely,

*Eric Day*

Eric Day,  
Executive Director

*Darla Bajari*

Darla Bajari,  
Finance and Office Manager

## BASIC FINANCIAL STATEMENTS

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MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF NET POSITION

JUNE 30, 2022

WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2021

|  | Governmental Activities |                     |
|--|-------------------------|---------------------|
|  | 2022                    | 2021                |
| <b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>                         |                         |                     |
| <b>Assets</b>  |                         |                     |
| Cash   | \$ 1,275,889            | \$ 1,100,173        |
| Investments  | 92                      | 6,092               |
| Taxes Receivable   |                         |                     |
| Current  | 166,642                 | 160,059             |
| Delinquent   | 2,088                   | 2,705               |
| Accrued Interest Receivable  | 1,329                   | 1,507               |
| Due from Other Governments   | 84,448                  | 162,700             |
| Loans Receivable, Net of Reserve for Loan Losses                         | 1,576,170               | 1,478,650           |
| Prepaid Items  | 5,651                   | 18,874              |
| Capital Assets, Net of Accumulated Depreciation and Amortization         | 103,611                 | 134,758             |
| <b>Total Assets</b>  | <b>3,215,920</b>        | <b>3,065,518</b>    |
| <b>Deferred Outflows of Resources</b>                                    |                         |                     |
| Related to Pensions  | 300,653                 | 85,837              |
| <b>Total Assets and Deferred Outflows of Resources</b>                   | <b>\$ 3,516,573</b>     | <b>\$ 3,151,355</b> |
| <b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>       |                         |                     |
| <b>Liabilities</b>   |                         |                     |
| Accounts Payable   | \$ 19,128               | \$ 5,185            |
| Accrued Payroll  | 59,445                  |                     |
| Unearned Revenue   | 6,174                   | 22,827              |
| Long-Term Liabilities  |                         |                     |
| Net Pension Liability  | 316,013                 | 383,709             |
| Due in One Year  | 23,075                  | 22,236              |
| Due in More Than One Year  | 75,588                  | 113,702             |
| <b>Total Liabilities</b>   | <b>499,423</b>          | <b>547,659</b>      |
| <b>Deferred Inflows of Resources</b>                                     |                         |                     |
| Property Taxes Levied for Subsequent Year                                | 378,999                 | 368,193             |
| Related to Pensions  | 291,510                 | 16,383              |
| <b>Total Deferred Inflows of Resources</b>                               | <b>670,509</b>          | <b>384,576</b>      |
| <b>Net Position</b>  |                         |                     |
| Net Investment in Capital Assets   | 29,627                  | 38,538              |
| Restricted for   |                         |                     |
| Revolving Loan Fund  | 869,218                 | 797,798             |
| Unrestricted   | 1,447,796               | 1,382,784           |
| <b>Total Net Position</b>  | <b>2,346,641</b>        | <b>2,219,120</b>    |
| <b>Total Liabilities, Deferred Inflows of Resources and Net Position</b> | <b>\$ 3,516,573</b>     | <b>\$ 3,151,355</b> |

See Accompanying Notes to the Financial Statements



MID-MINNESOTA DEVELOPMENT COMMISSION

BALANCE SHEET  
 GOVERNMENTAL FUNDS  
 JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2021

|  | General             | Legacy<br>Revolving<br>Loan Special<br>Revenue | CARES<br>Revolving<br>Loan Special<br>Revenue | Total Governmental Funds |                     |
|--|---------------------|--|---|--------------------------|---------------------|
|  |                     |  |   | 2022                     | 2021                |
| <b>ASSETS</b>  |                     |  |   |                          |                     |
| Cash   | \$ 1,102,496        | \$ 134,056                                     | \$ 39,337                                     | \$ 1,275,889             | \$ 1,100,173        |
| Investments  | 92                  |  |   | 92                       | 6,092               |
| Taxes Receivable   |                     |  |   |                          |                     |
| Current  | 166,642             |  |   | 166,642                  | 160,059             |
| Delinquent   | 2,088               |  |   | 2,088                    | 2,705               |
| Accrued Interest Receivable  | 1,329               |  |   | 1,329                    | 1,507               |
| Due from Other Funds   | 32,444              |  |   | 32,444                   | 27,986              |
| Due from Other Governments   | 84,448              |  |   | 84,448                   | 162,700             |
| Loans Receivable, Net of Reserve<br>for Loan Losses                          |                     | 746,289  | 829,881                                       | 1,576,170                | 1,478,650           |
| Prepaid Items  | 5,651               |  |   | 5,651                    | 18,874              |
| <b>Total Assets</b>  | <b>\$ 1,395,190</b> | <b>\$ 880,345</b>                              | <b>\$ 869,218</b>                             | <b>\$ 3,144,753</b>      | <b>\$ 2,958,746</b> |
| <b>LIABILITIES, DEFERRED INFLOWS OF<br/>RESOURCES AND FUND BALANCE</b>       |                     |  |   |                          |                     |
| <b>Liabilities</b>   |                     |  |   |                          |                     |
| Accounts Payable   | \$ 19,128           | \$   | \$  | \$ 19,128                | \$ 5,185            |
| Accrued Payroll  | 59,445              |  |   | 59,445                   |                     |
| Due to Other Funds   |                     | 32,444   |   | 32,444                   | 27,986              |
| Unearned Revenue   | 6,174               |  |   | 6,174                    | 22,827              |
| <b>Total Liabilities</b>   | <b>84,747</b>       | <b>32,444</b>                                  | <b>0</b>                                      | <b>117,191</b>           | <b>55,998</b>       |
| <b>Deferred Inflows of Resources</b>   |                     |  |   |                          |                     |
| Unavailable Revenue - Delinquent Taxes                                       | 2,088               |  |   | 2,088                    | 2,705               |
| Property Taxes Levied for<br>Subsequent Years                                | 378,999             |  |   | 378,999                  | 368,193             |
| <b>Total Deferred Inflows of Resources</b>                                   | <b>381,087</b>      | <b>0</b>                                       | <b>0</b>                                      | <b>381,087</b>           | <b>370,898</b>      |
| <b>Fund Balance</b>  |                     |  |   |                          |                     |
| Nonspendable   | 5,651               |  |   | 5,651                    | 18,874              |
| Restricted   |                     |  |   |                          |                     |
| Revolving Loan Fund  |                     |  | 869,218                                       | 869,218                  | 797,798             |
| Committed  |                     |  |   |                          |                     |
| Emergency Staff Coverage   | 45,000              |  |   | 45,000                   | 30,000              |
| Succession Fund  |                     |  |   |                          | 30,000              |
| Unemployment   | 37,500              |  |   | 37,500                   | 30,000              |
| Operating Capital  | 245,000             |  |   | 245,000                  | 245,000             |
| Facilities Fund  | 75,117              |  |   | 75,117                   | 75,117              |
| Community Enhancement  | 121,211             |  |   | 121,211                  | 101,211             |
| Planning Assistance  | 50,000              |  |   | 50,000                   | 50,000              |
| Assigned   |                     | 847,901  |   | 847,901                  | 840,892             |
| Unassigned   | 349,877             |  |   | 349,877                  | 312,958             |
| <b>Total Fund Balance</b>  | <b>929,356</b>      | <b>847,901</b>                                 | <b>869,218</b>                                | <b>2,646,475</b>         | <b>2,531,850</b>    |
| <b>Total Liabilities, Deferred Inflows of<br/>Resources and Fund Balance</b> | <b>\$ 1,395,190</b> | <b>\$ 880,345</b>                              | <b>\$ 869,218</b>                             | <b>\$ 3,144,753</b>      | <b>\$ 2,958,746</b> |

See Accompanying Notes to the Financial Statements

MID-MINNESOTA DEVELOPMENT COMMISSION

RECONCILIATION OF THE GOVERNMENTAL FUNDS  
BALANCE SHEET TO THE STATEMENT OF NET POSITION  
JUNE 30, 2022  
WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2021

|  | <u>2022</u>         | <u>2021</u>         |
|--|---------------------|---------------------|
| Total Fund Balances - Governmental Funds   | \$ 2,646,475        | \$ 2,531,850        |
| Amounts reported for governmental activities in the Statement of Net Position are different because:   |                     |                     |
| Capital and right to use assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds.  |                     |                     |
| Governmental Capital and Right to Use Assets   | 195,060             | 193,298             |
| Less: Accumulated Depreciation   | (47,023)            | (37,293)            |
| Less: Accumulated Amortization   | (44,426)            | (21,247)            |
| Some of the Commission's property taxes and loans receivable will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and therefore are reported as deferred inflows of resources in the funds. |                     |                     |
|  | 2,088               | 2,705               |
| Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.   |                     |                     |
| Deferred Outflows of Resources Related to Pensions   | 300,653             | 85,837              |
| Deferred Inflows of Resources Related to Pensions  | (291,510)           | (16,383)            |
| Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.  |                     |                     |
| Net Pension Liability  | (316,013)           | (383,709)           |
| Compensated Absences   | (24,679)            | (39,718)            |
| Leases   | (73,984)            | (96,220)            |
| Total Net Position - Governmental Activities   | <u>\$ 2,346,641</u> | <u>\$ 2,219,120</u> |

See Accompanying Notes to the Financial Statements

MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 GOVERNMENTAL FUNDS  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED 2021

|   | General           | Legacy<br>Revolving<br>Loan Special<br>Revenue | CARES<br>Revolving<br>Loan Special<br>Revenue | Total Governmental Funds |                     |
|---|-------------------|--|---|--------------------------|---------------------|
|   |                   |  |   | 2022                     | 2021                |
| <b>REVENUES</b>                                 |                   |  |   |                          |                     |
| Property Tax Levies                             | \$ 374,802        | \$   | \$  | \$ 374,802               | \$ 358,351          |
| Federal Sources                                 | 399,847           |  | 69,000  | 468,847                  | 1,245,770           |
| State Sources                                   | 93,048            |  |   | 93,048                   | 90,112              |
| Local Sources                                   | 37,325            |  |   | 37,325                   | 34,522              |
| Interest  | 5,321             | 39,453   | 2,420   | 47,194                   | 54,755              |
| Other   | 10,191            |  |   | 10,191                   | 2,520               |
| <b>Total Revenues</b>                           | <b>920,534</b>    | <b>39,453</b>                                  | <b>71,420</b>                                 | <b>1,031,407</b>         | <b>1,786,030</b>    |
| <b>EXPENDITURES</b>                             |                   |  |   |                          |                     |
| <b>Current</b>                                  |                   |  |   |                          |                     |
| Administration                                  | 139,941           |  |   | 139,941                  | 113,419             |
| Technical Assistance                            | 147,426           |  |   | 147,426                  | 141,202             |
| Transportation Planning                         | 89,983            |  |   | 89,983                   | 92,511              |
| Economic Development Administration             | 293,350           |  |   | 293,350                  | 378,337             |
| Regional Transportation Coordinating<br>Council | 205,392           |  |   | 205,392                  | 151,006             |
| Revolving Loan Fund Administration              |                   | 32,444   |   | 32,444                   | 47,886              |
| Administrative Services                         | 6,022             |  |   | 6,022                    | 1,163               |
| <b>Total Current</b>                            | <b>882,114</b>    | <b>32,444</b>                                  |   | <b>914,558</b>           | <b>925,524</b>      |
| <b>Capital Outlay</b>                           | <b>2,224</b>      |  |   | <b>2,224</b>             | <b>23,949</b>       |
| <b>Total Expenditures</b>                       | <b>884,338</b>    | <b>32,444</b>                                  | <b>0</b>                                      | <b>916,782</b>           | <b>949,473</b>      |
| <b>Net Change in Fund Balance</b>               | <b>36,196</b>     | <b>7,009</b>                                   | <b>71,420</b>                                 | <b>114,625</b>           | <b>836,557</b>      |
| <b>FUND BALANCE, BEGINNING OF YEAR</b>          | <b>893,160</b>    | <b>840,892</b>                                 | <b>797,798</b>                                | <b>2,531,850</b>         | <b>1,695,293</b>    |
| <b>FUND BALANCE, END OF YEAR</b>                | <b>\$ 929,356</b> | <b>\$ 847,901</b>                              | <b>\$ 869,218</b>                             | <b>\$ 2,646,475</b>      | <b>\$ 2,531,850</b> |

See Accompanying Notes to the Financial Statements

MID-MINNESOTA DEVELOPMENT COMMISSION

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2022  
WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED 2021

|   | <u>2022</u>       | <u>2021</u>       |
|---|-------------------|-------------------|
| Total Net Change in Fund Balances - Governmental Funds  | \$ 114,625        | \$ 836,557        |
| <p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>   |                   |                   |
| <p>Capital outlay is reported in governmental funds as expenditures. However in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.</p>             |                   |                   |
| Capital Outlays   | 1,762             | 23,530            |
| Depreciation Expense  | (9,730)           | (10,540)          |
| Amortization Expense  | (23,179)          | (21,246)          |
| Cost of Capital Assets Disposed   |                   | (38,484)          |
| Accumulated Depreciation Related to Disposed Capital Assets   |                   | 37,455            |
| <p>Delinquent property taxes receivable and loans receivable will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.</p> |                   |                   |
|   | (617)             | (37)              |
| <p>Some expenses reported in the Statement of Activities do not require the use of current resources and, therefore, are not reported as expenditures in governmental funds.</p>  |                   |                   |
| Pension Expense   | 7,385             | 10,867            |
| Compensated Absences  | 15,039            | 10,738            |
| Lease Retirement  | 22,236            | 19,672            |
|   | <u>22,236</u>     | <u>19,672</u>     |
| Change in Net Position - Governmental Activities  | <u>\$ 127,521</u> | <u>\$ 868,512</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 YEAR ENDED JUNE 30, 2022

|  | Budgeted Amounts |                  | Actual            | Over<br>(Under)<br>Final<br>Budget |
|--|------------------|------------------|-------------------|------------------------------------|
|  | Original         | Final            |                   |                                    |
| <b>REVENUES</b>                              |                  |                  |                   |                                    |
| Property Tax Levies                          | \$ 355,785       | \$ 366,805       | \$ 374,802        | \$ 7,997                           |
| Federal Sources                              | 465,726          | 454,340          | 399,847           | (54,493)                           |
| State Sources                                | 95,096           | 94,800           | 93,048            | (1,752)                            |
| Local Sources                                | 27,978           | 5,000            | 37,325            | 32,325                             |
| Interest and Dividends                       | 8,500            | 5,680            | 5,321             | (359)                              |
| Other  | 1,380            | 4,815            | 10,191            | 5,376                              |
| Total Revenues                               | <u>954,465</u>   | <u>931,440</u>   | <u>920,534</u>    | <u>(10,906)</u>                    |
| <b>EXPENDITURES</b>                          |                  |                  |                   |                                    |
| Current                                      |                  |                  |                   |                                    |
| Administration                               | 103,518          | 103,844          | 139,941           | 36,097                             |
| Technical Assistance                         | 147,635          | 148,411          | 147,426           | (985)                              |
| Transportation Planning                      | 88,279           | 88,751           | 89,983            | 1,232                              |
| Economic Development Administration          | 348,179          | 342,406          | 293,350           | (49,056)                           |
| Regional Transportation Coordinating Council | 200,961          | 201,749          | 205,392           | 3,643                              |
| Administrative Services                      | 1,544            | 1,552            | 6,022             | 4,470                              |
| Total Current                                | <u>890,116</u>   | <u>886,713</u>   | <u>882,114</u>    | <u>(4,599)</u>                     |
| Capital Outlay                               | <u>5,423</u>     | <u>5,423</u>     | <u>2,224</u>      | <u>(3,199)</u>                     |
| Total Expenditures                           | <u>895,539</u>   | <u>892,136</u>   | <u>884,338</u>    | <u>(7,798)</u>                     |
| Net Change in Fund Balance                   | <u>\$ 58,926</u> | <u>\$ 39,304</u> | 36,196            | <u>\$ (3,108)</u>                  |
| FUND BALANCE, BEGINNING OF YEAR              |                  |                  | <u>893,160</u>    |                                    |
| FUND BALANCE, END OF YEAR                    |                  |                  | <u>\$ 929,356</u> |                                    |

See Accompanying Notes to the Financial Statements

MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 LEGACY REVOLVING LOAN SPECIAL REVENUE FUND  
 YEAR ENDED JUNE 30, 2022

|  | Budgeted Amounts |             | Actual            | Over<br>(Under)<br>Final<br>Budget |
|--|------------------|-------------|-------------------|------------------------------------|
|  | Original         | Final       |                   |                                    |
| REVENUES   |                  |             |                   |                                    |
| Interest and Fees                                    | \$               | \$          | \$ 39,453         | \$ 39,453                          |
| EXPENDITURES   |                  |             |                   |                                    |
| Current  |                  |             |                   |                                    |
| Revolving Loan Fund Administration<br>Administration |                  |             | 32,444            | 32,444                             |
| Net Change in Fund Balance                           | <u>\$ 0</u>      | <u>\$ 0</u> | 7,009             | <u>\$ 7,009</u>                    |
| FUND BALANCE, BEGINNING OF YEAR                      |                  |             | <u>840,892</u>    |                                    |
| FUND BALANCE, END OF YEAR                            |                  |             | <u>\$ 847,901</u> |                                    |

MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 CARES REVOLVING LOAN SPECIAL REVENUE FUND  
 YEAR ENDED JUNE 30, 2022

|                                 | Budgeted Amounts |             | Actual            | Over<br>(Under)<br>Final<br>Budget |
|---------------------------------|------------------|-------------|-------------------|------------------------------------|
|                                 | Original         | Final       |                   |                                    |
| REVENUES                        |                  |             |                   |                                    |
| Federal Sources                 |                  |             |                   |                                    |
| Revolving Loan Fund Grant       | \$               | \$          | \$ 69,000         | \$ 69,000                          |
| Interest and Fees               |                  |             | 2,420             | 2,420                              |
| Total Revenues                  | <u>0</u>         | <u>0</u>    | <u>71,420</u>     | <u>71,420</u>                      |
| Net Change in Fund Balance      | <u>\$ 0</u>      | <u>\$ 0</u> | <u>71,420</u>     | <u>\$ 71,420</u>                   |
| FUND BALANCE, BEGINNING OF YEAR |                  |             | <u>797,798</u>    |                                    |
| FUND BALANCE, END OF YEAR       |                  |             | <u>\$ 869,218</u> |                                    |

MID-MINNESOTA DEVELOPMENT COMMISSION

STATEMENT OF FIDUCIARY NET POSITION  
CUSTODIAL FUND  
JUNE 30, 2022

|                                       |            |
|---------------------------------------|------------|
| ASSETS                                |            |
| Cash                                  | \$ 149,341 |
| NET POSITION                          |            |
| Held in Trust for Other Organizations | \$ 149,341 |

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
CUSTODIAL FUND  
YEAR ENDED JUNE 30, 2022

|                                   |                   |
|-----------------------------------|-------------------|
| ADDITIONS                         |                   |
| Memberships                       | \$ 73,150         |
| Events                            | 340               |
| Miscellaneous                     | 427               |
| Total Additions                   | <u>73,917</u>     |
| DEDUCTIONS                        |                   |
| Current                           |                   |
| Marketing/Printing                | 6,583             |
| Legislative Activities            | 410               |
| Website Development/ Hosting      | 13,579            |
| Bookkeeping (MMDC)                | 4,940             |
| Legal/Other Professional Services | 5,244             |
| Miscellaneous                     | 749               |
| Transportation Studies            | 5,000             |
| Administrative (EDC)              | 2,660             |
| Special Events                    | 6,012             |
| Total Deductions                  | <u>45,177</u>     |
| Change in Net Position            | 28,740            |
| NET POSITION, BEGINNING OF YEAR   | <u>120,601</u>    |
| NET POSITION, END OF YEAR         | <u>\$ 149,341</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Mid-Minnesota Development Commission are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The GASB pronouncements are recognized as accounting principles generally accepted in the United States of America. The more significant of the government's accounting policies are described below.

A. REPORTING ENTITY

The Mid-Minnesota Development Commission provides services in the counties of Kandiyohi, McLeod, Meeker, and Renville.

The Commission was established pursuant to Minn. Stat. §462.381 through §462.398. The purpose of the Commission is to facilitate intergovernmental cooperation and ensure orderly and harmonious coordination of state, federal and local comprehensive planning and development programs for the solution of economic, social, physical, and intergovernmental problems of the state and its citizens.

The financial statements present the Commission and its component units. The Commission includes all funds, organizations, institutions, agencies, departments and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the Commission are financially accountable, or for which the exclusion of the component unit would render the financial statements of the Commission misleading.

The criteria used to determine if the Commission is financially accountable for a component unit includes whether or not 1) the Commission appoints the voting majority of the potential component unit's governing body and is able to impose its will on the potential component unit or is in a relationship of financial benefit or burden with the potential component unit, or 2) the potential component unit is fiscally dependent on and there is a potential for the potential component unit to provide specific financial benefits to, or impose specific financial burdens on, the Commission.

As a result of applying the component unit definition criteria above, it has been determined the Commission has no component units.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the Commission except for the fiduciary fund. The fiduciary fund is only reported at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect costs are an allocation of administrative costs based on an approved allocation plan. Program revenues include 1) charges to customers including fees charged for registrations, applications and closing costs, interest received on loan repayments, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Cont'd)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Elimination of all charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Fiduciary funds are presented in the fiduciary fund financial statements by type. Since by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the Commission, these funds are excluded from the government-wide financial statements.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as is the fiduciary fund financial statement. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing or related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting, in which revenues are recognized when they become measurable and available. Revenues are considered to be measurable when the amount of the transaction can be determined and available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to Minnesota Statutes and accounting principles generally accepted in the United States of America. Minnesota Statutes include state aid funding formulas for specific fiscal years. Federal revenue is recorded in the year in which the related expenditure is made. Other miscellaneous revenues (except interest earnings) are recorded as revenues when received because they are generally not measurable until then. Interest earnings are recorded when earned because they are measurable and available. A six-month availability period is generally used for other fund revenue.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due. The Commission does not use encumbrances for either budgeting or financial reporting purposes.

It is generally the Commission's policy to use restricted resources first, then unrestricted resources as they are needed when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Cont'd)

**Description of Funds**

The accounts of the Commission are organized on the basis of funds, each of which is considered a separate accounting entity. A description of the funds included in this report is as follows:

*Major Governmental Funds:*

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. It includes the general operations of the Commission, as well as the capital related activities such as maintenance of equipment and facilities and equipment purchases. It consists of the following cost centers:

1. Administration - This cost center receives financial support from sources not legally restricted to expenditures for specific purposes. Revenue sources are property taxes and miscellaneous revenue. This cost center finances many programs, such as general technical assistance and administration. It provides the financial support in meeting the matching requirements.
2. Technical Assistance - This cost center accounts for assistance to local units of government, public and semi-public agencies, and private enterprise for the purpose of stimulating community and economic development.
3. Transportation Planning - This cost center accounts for a grant received from the Minnesota Department of Transportation for work in planning and implementing a balanced transportation system.
4. Economic Development Administration - This cost center accounts for grants received from the U.S. Department of Commerce, Economic Development Administration, for work in the region's economic development planning activities, administration oversight of the Legacy Revolving Loan Fund, the CATE supplemental grant directed to increase regional economic resilience and the CARES RLF infused \$870,000 in loan capital for businesses in need.
5. Regional Transportation Coordinating Council - This cost center accounts for a grant received from the Minnesota Department of Transportation to do the work of bridging transportation gaps for Minnesota citizens. To help ensure MMRTCC effectiveness, the Mid-Minnesota Development Commission is working alongside stakeholders (transportation providers of all kinds, county Human Services, healthcare providers, DT&H services and more) to tackle rural transportation barriers, particularly in the areas of *coordination and communication* among providers. Goals of the initiative include coordination measures that will assess the best (state, county, and individual) cost-saving options and assist *all* citizens in finding transportation that meets their unique needs.
6. Administrative Services - This cost center accounts for administrative services provided to projects, independent of the program services provided. Services are charged on an hourly and direct cost reimbursement basis.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Cont'd)

**Description of Funds** (Cont'd)

*Major Governmental Funds:* (Cont'd)

The Legacy Revolving Loan Special Revenue Fund accounts for funding from a number of grants, the majority of which comes from the Economic Development Administration with some assistance from the State of Minnesota, the Southwest Minnesota Initiative Fund, and the four counties of the Mid-Minnesota Development Commission. In addition, the Commission contributed some of its own reserves to help fund the program. All loans are now from revolving funds.

The CARES Revolving Loan Special Revenue Fund accounts for funding received from the Economic Development Administration through the CARES Act. The purpose of this grant is to alleviate sudden and severe economic dislocation caused by the coronavirus (COVID-19) pandemic, to provide permanent resources to support economic resiliency and to further long term economic adjustment objectives of the region.

*Fiduciary Fund:*

The Custodial Fund is used to account for funds for which the Commission acts as Fiscal Agent for the Highway 23 Coalition.

D. BUDGETS AND BUDGETARY ACCOUNTING

Budgets presented in this report for comparison to actual amounts are in accordance with accounting principles generally accepted in the United States of America. Reported budget amounts represent the originally adopted and final budgets. Revisions to the budgeted amounts must be approved by the Commission.

Total fund expenditures in excess of the budget require approval of the Commission. Spending control is established by the amount of expenditures budgeted for the fund, but management control is exercised at line item levels.

Unencumbered expenditure appropriations lapse at year-end. Encumbrances are not recorded.

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE

**Cash and Investments:**

The Commission's cash and cash equivalents are considered to be cash on hand, deposits and highly liquid debt instruments purchased with original maturities of three months or less from the date of acquisition.

The Commission may invest in the following types of investments as authorized by Minn. Stat. §§118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. §118A.04, subd. 6;

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Cash and Investments:** (Cont'd)

- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) time deposits that are fully insured by the Federal Deposit Insurance Corporation or bankers acceptances of United States bank;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by at least two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Cash and investments consist of demand deposit accounts, money market account, non-negotiable certificates of deposit, and the 4M Fund.

The Commission categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The Commission invests in an external investment pool, the Minnesota Municipal Money Market Fund (4M Fund), which is created under a joint powers agreement pursuant to Minn. Stat. §471.59. The 4M Fund is not registered with the Securities Exchange Commission (SEC), but does satisfy the requirements of Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 CFR §270.2a-7), as amended. The investment in the pool is measured at the net asset value per share provided by the pool.

The Commission has an investment policy in place that addresses interest rate risk, credit risk, concentration of credit risk and custodial credit risk as follows:

*Custodial Credit Risk-Deposits:* Custodial credit risk is the risk that in the event of bank failure, the Commission's deposits may not be returned to it. Minnesota Statutes require all Commission deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Cash and Investments:** (Cont'd)

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies, general obligations of a state or local government rated "A" or better and revenue obligations of a state or local government rated "AA" or better, unrated general obligation securities of the Commission; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The Commission does not have a policy that further limits its collateral choices.

*Custodial Credit Risk-Investments:* For an investment, this is the risk that in the event of the failure of the counterparty, the Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Commission's investment policy on custodial credit risk states securities shall be held in third party safekeeping by an institution designated as custodial agent. The institution or dealer shall issue a safekeeping receipt to the Commission listing the specific instrument, the rate, the maturity date and other pertinent information related to the securities held.

*Interest Rate Risk.* This is the risk that the market value of securities will fall due to the change in market interest rates. The Commission's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The policy follows an investment strategy to earn market rates of return while preserving and protecting capital.

*Credit Risk.* This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. State law limits certain investments to the top two ratings issued by the rating organizations. The Commission's investment policy states it will comply with Minnesota Statutes Chapter 118A.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of an investment in a single issuer. The Commission places no limit on the amount the Commission may invest in any one issuer.

**Current Taxes Receivable:**

Current taxes receivable represent current real and personal property tax levies, certified the previous September and collectible in the current year, which have not been received by the Commission.

**Delinquent Taxes Receivable:**

Delinquent taxes receivable represent taxes collectible in the years 2015 to 2021 that remain uncollected. They are equally offset by a deferred inflow of resources amount in the fund financial statements.

**Due To And Due From Other Funds:**

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Interfund transactions and balances are eliminated in the government-wide statements.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Prepaid Items:**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepayments. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

**Property Taxes Levied for Subsequent Year:**

Current levies of local taxes, less the amount recognized as revenue in the current period, including portions assumed by the state which will be recognized as revenue in the next fiscal year beginning July 1, 2022, are included in this account to indicate that, while they are current assets, they will not be recognized as revenue until the following year.

**Capital and Right to Use Assets:**

Tangible and intangible capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Right to use assets are capitalized as the present value of minimum lease payments. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The Commission maintains a threshold level of \$500 or more for capitalizing tangible and intangible capital and right to use assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Tangible and intangible capital and right to use assets are reported in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital and right to use assets are depreciated using the straight-line method over their estimated useful lives. Useful lives vary from 3 to 10 years for equipment and furnishings.

The Commission does not possess any material amounts of infrastructure capital assets.

The Commission does not possess any material amounts of intangible capital assets.

**Loans Receivable:**

Loans receivable consist of loans to various business enterprises in the allowable four county area. Loans receivable are secured by one or more of the following: accounts receivable, inventory, equipment, real estate, and personal guarantees. Interest income is accrued on the unpaid principal balance and related fees are recorded as earned. Interest earnings and repaid principal allow for new loans to be made.

**Deferred Outflows of Resources:**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future reporting period. During that future period, it will be recognized as an outflow of resources (expense/expenditure). The Commission has one item that qualifies for reporting in this category on the government-wide Statement of Net Position which is related to pensions.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Long-Term Obligations:**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Lease liabilities are measured at the present value of payments expected to be made and amortized as a component of interest expense over the lease term.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. The present value of lease payments expected to be made at the inception of a lease agreement is reported as other financing sources. Subsequent lease payments are reported as capital outlay expenditures.

**Pensions:**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Compensated Absences**

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability for compensated absences is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. The government-wide and proprietary funds Statement of Net Position reports both current and noncurrent portions of compensated absences using full accrual accounting. The current portion consists of an amount based on expected or known retirements coming in the next fiscal year. The noncurrent portion consists of the remaining amount of vacation and total vested sick leave.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Compensated Absences** (Cont'd)

*Annual Leave:*

Employees earn annual leave at a rate of 3.33 hours up to 7.0 hours per pay period on a pro-rated basis. All outstanding unpaid leave is payable upon termination of employment. Unpaid annual leave totaling \$17,773 is recorded as a component of accrued compensated absences included in long-term liabilities.

*Sick Leave Pay:*

Employees earn sick leave at a rate of 4.0 hours per pay period on a pro-rated basis. Outstanding unpaid sick leave pay is payable upon termination of employment at a rate ranging from 0% to 50%. Unpaid sick leave pay totaling \$2,222 is recorded as a component of accrued compensated absences included in long-term liabilities.

*Comp Time Pay:*

Non-exempt employees can earn compensatory time off at a one and one-half ratio for hours worked in excess of 40 hours per week. Exempt employees earn compensatory time off at a one to one ratio for hours worked in excess of 40 hours per week. Unpaid comp time pay totaling \$4,684 is recorded as a component of accrued compensated absences included in long-term liabilities.

**Other Postemployment Benefits:**

Per Minnesota Statutes, the Commission allows all retired employees to stay on their health care plan; however, due to the fact the Commission has less than 50 employees, the Commission is allowed to charge the actual costs of the plan rather than the standard premium amount; therefore, there is no implicit rate subsidy liability.

**Unearned Revenues:**

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and certain other payments received before eligibility requirements are met are also recorded as unearned revenue.

**Deferred Inflows of Resources:**

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represents an acquisition of net position that applies to a future reporting period. During that future period, it will be recognized as an inflow of resources (revenue). The Commission has items that qualify for reporting in this category on both the government-wide Statement of Net Position and the governmental fund financial statements related to property taxes and pensions.

**Fund Balance:**

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the Commission is bound to observe constraints imposed upon the use of resources reported in governmental funds. These classifications are as follows:

*Nonspendable* - consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact, such as, inventories and prepaid items.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

E. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION AND FUND BALANCE (Cont'd)

**Fund Balance (cont'd):**

*Restricted* - consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

*Committed* - consists of amounts that are constrained for specific purposes that are internally imposed by formal action of the Board of Commissioners. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. These constraints are established by Resolution of the Board of Commissioners.

*Assigned* - consists of amounts intended to be used by the Commission for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to Commission Policy, the Executive Director and/or the Finance Director are authorized to establish assignments of fund balance.

*Unassigned* - is the residual classification for the General Fund and also reflects negative residual amounts in the remaining governmental funds.

The Commission requires restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the Commission would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

**Net Position:**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources in the government-wide and fiduciary fund financial statements. Net investment in capital assets consists of capital and right to use assets, net of accumulated depreciation and amortization, reduced by the outstanding balance of any long-term liability used to build or acquire the capital and right to use assets. Net position is reported as restricted in the government-wide and fiduciary fund financial statements when there are limitations on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position consists of all other net position that does not meet the definition of restricted or net investment in capital assets.

**Revenues:**

Property tax levies are established by the Board of Commissioners each year and are certified to the counties for collection in the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The counties spread all levies over taxable property. Such taxes become a lien on January 1. Taxes are due on May 15 and October 15. The counties generally remit taxes to the Commission at periodic intervals as they are collected. A portion of property taxes levied is paid through various state tax credits which are included in revenue from state sources in the governmental fund financial statements.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

F. REVENUES AND EXPENDITURES

**Revenues (cont'd):**

Generally, tax revenue is recognized in the fiscal year ending June 30, following the calendar year in which the tax levy is collectible, while the current calendar year tax levy is recorded as deferred inflow of resources (property taxes levied for subsequent year).

Tax levies from prior years that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days after year-end is reported as a deferred inflow of resources at the fund level because it is not known to be available to finance the operations of the Commission in the current year. No allowance for uncollectible taxes has been provided as such amounts are not expected to be material. Current levies of local taxes, less the amount recognized as revenue in the current period, including portions assumed by the State which will be recognized as revenue in the next fiscal year beginning July 1, 2022 are included in Property Taxes Levied for Subsequent Year to indicate that, while they are current assets, they will not be recognized as revenue until the following year.

**Expenditures:**

Expenditure recognition for governmental fund types is limited to amounts represented by current liabilities. Long-term liabilities are not recognized as governmental fund expenditures or liabilities.

G. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditure/expenses during the reporting period. Actual results could differ from those estimates.

H. ALLOWANCE FOR DOUBTFUL LOANS

The Commission provides an allowance for doubtful loans which is offset against the gross amount of the loan. The allowance is an estimate of collection losses that may occur in the collection of all outstanding loans and is based upon historical experience along with management's review of the status of existing receivables. The reported allowance for doubtful loans was \$120,000.

|                                   | Legacy<br>Revolving<br>Fund | CARES<br>Revolving<br>Fund | Total               |
|-----------------------------------|-----------------------------|----------------------------|---------------------|
|                                   | <u>          </u>           | <u>          </u>          | <u>          </u>   |
| Loans Receivable, Gross           | \$ 846,289                  | \$ 849,881                 | \$ 1,696,170        |
| Less Allowance for Doubtful Loans | <u>(100,000)</u>            | <u>(20,000)</u>            | <u>(120,000)</u>    |
| Loans Receivable, Net             | <u>\$ 746,289</u>           | <u>\$ 829,881</u>          | <u>\$ 1,576,170</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

I. PRIOR YEAR INFORMATION

The basic financial statements include certain prior-year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2021, from which the partial information was derived.

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. VIOLATIONS OF FINANCE-RELATED OBLIGATIONS

There were no violations of finance-related obligations.

B. DEFICIT FUND BALANCES

The Commission had no deficit fund balances.

C. EXCESS OF EXPENDITURES OVER BUDGET

The Legacy Revolving Loan Special Revenue Fund had excess expenditures over budget of \$32,444.

NOTE 3. DEPOSITS AND INVESTMENTS

Deposits and investments were as follows:

|                                       | <u>Book<br/>Balance</u> |
|---------------------------------------|-------------------------|
| <u>Governmental Activities</u>        |                         |
| Deposits and Investments              |                         |
| Cash in Bank Accounts                 | \$ 691,562              |
| Petty Cash                            | 300                     |
| Money Market Deposit Account          | 247,614                 |
| Non-negotiable Certificate of Deposit | 336,413                 |
| External Investment Pool              |                         |
| 4M Fund                               | <u>92</u>               |
| Total Deposits and Investments        | <u>\$ 1,275,981</u>     |
| Cash                                  | \$ 1,275,889            |
| Investments                           | <u>92</u>               |
| Total Cash and Investments            | <u>\$ 1,275,981</u>     |
| <u>Fiduciary Fund</u>                 |                         |
| Cash and Investments                  |                         |
| Cash in Bank Accounts                 |                         |
| Highway 23 Coalition                  | <u>\$ 149,341</u>       |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 3. DEPOSITS AND INVESTMENTS (Cont'd)

A. DEPOSITS

*Custodial Credit Risk.* The Commission's bank balances were exposed to custodial credit risk because there was insufficient coverage with securities held by the pledging financial institution's trust department or agent and in the Commission's name.

B. INVESTMENTS

The Commission had the following investment:

|                                | <u>Amortized<br/>Cost</u> | <u>Weighted<br/>Average<br/>Maturity (Years)</u> | <u>Credit<br/>Ratings</u> |
|--------------------------------|---------------------------|--|---------------------------|
| Investments at Amortized Cost: |                           |  |                           |
| 4M Money Market                | <u>\$ 92</u>              | N/A  | Not Rated                 |

*Concentration Risk.* The Commission places no limit on the amount the Commission may invest in any one issuer.

NOTE 4. RECEIVABLES

Receivables for the Commission's governmental activities are as follows:

|                               | <u>Total<br/>Receivables</u> | <u>Amounts not<br/>Scheduled<br/>for Collection<br/>During the<br/>Subsequent<br/>Year</u> |
|-------------------------------|------------------------------|--|
| Governmental Activities       |                              |  |
| Property Taxes                | \$ 168,730                   | \$   |
| Accrued Interest              | 1,329                        |  |
| Due from Other Governments    | 84,448                       |  |
| Loans Receivable              | <u>1,576,170</u>             | <u>1,414,344</u>   |
| Total Governmental Activities | <u>\$ 1,830,677</u>          | <u>\$ 1,414,344</u>  |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 5. CAPITAL ASSETS

Changes in the Commission's capital assets for the year are:

|                                      | <u>Beginning<br/>Balance</u> | <u>Additions</u>   | <u>Deductions</u> | <u>Ending<br/>Balance</u> |
|--------------------------------------|------------------------------|--------------------|-------------------|---------------------------|
| <u>Governmental Activities</u>       |                              |                    |                   |                           |
| Capital Assets,<br>Being Depreciated |                              |                    |                   |                           |
| Furniture, Equipment<br>and Vehicles | \$ 77,405                    | \$ 1,762           | \$                | \$ 79,167                 |
| Right of Use Assets - Buildings      | 115,893                      |                    |                   | 115,893                   |
| Accumulated Depreciation             | (37,293)                     | (9,730)            |                   | (47,023)                  |
| Accumulated Amortization             | <u>(21,247)</u>              | <u>(23,179)</u>    |                   | <u>(44,426)</u>           |
| Net Capital Assets                   | <u>\$ 134,758</u>            | <u>\$ (31,147)</u> | <u>\$ 0</u>       | <u>\$ 103,611</u>         |

Depreciation expense for the year was \$9,730. This amount was allocated to administration.

Amortization expense for the year was \$23,179. This amount was allocated to programs as follows:

|  |                  |
|--|------------------|
| Administration                               | \$ 2,679         |
| Technical Assistance                         | 4,047            |
| Transportation Planning                      | 2,390            |
| Economic Development Administration          | 8,693            |
| Regional Transportation Coordinating Council | <u>5,370</u>     |
|  | <u>\$ 23,179</u> |

NOTE 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

A. INTERFUND BALANCES

The composition of interfund balances is as follows:

| <u>Due From Other Funds</u> | <u>Due to Other Funds</u>  | <u>Amount</u> |
|-----------------------------|----------------------------|---------------|
| General Fund                | Legacy Revolving Loan Fund | \$ 32,444     |

The purpose of the above interfund loan was to reimburse administration fees payable from the Legacy Revolving Loan Fund to the General Fund.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 7. LONG-TERM LIABILITIES

The following table summarizes changes in long-term liabilities:

|                           | <u>Beginning<br/>Balance</u> | <u>Additions</u> | <u>Deductions</u>  | <u>Ending<br/>Balance</u> | <u>Due in<br/>One Year</u> |
|---------------------------|------------------------------|------------------|--------------------|---------------------------|----------------------------|
| Annual Leave Payable *    | \$ 17,788                    | \$               | \$ (15)            | \$ 17,773                 | \$                         |
| Sick Leave Payable*       | 12,564                       |                  | (10,342)           | 2,222                     |                            |
| Comp Time Payable*        | 9,366                        |                  | (4,682)            | 4,684                     |                            |
| Long-Term Lease Liability | <u>96,220</u>                |                  | <u>(22,236)</u>    | <u>73,984</u>             | <u>23,075</u>              |
| Total                     | <u>\$ 135,938</u>            | <u>\$ 0</u>      | <u>\$ (37,275)</u> | <u>\$ 98,663</u>          | <u>\$ 23,075</u>           |

\*The change in the compensated absences liability is presented as a net change.

NOTE 8. LONG-TERM LEASES

At June 30, 2022, the Commission adopted Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. This implementation allows the Commission to report its right to use assets and related long-term leases.

Lease agreements are summarized as follows:

|              | <u>Origination<br/>Date</u> | <u>Payment<br/>Terms</u>               | <u>Payment<br/>Amount</u>      | <u>Interest Rate</u> |
|--------------|-----------------------------|--|--------------------------------|----------------------|
| Office Space | 8/1/2020                    | 60 Months                              | \$ 2,119                       | 3.71%                |
|              | <u>Original<br/>Lease</u>   | <u>Current<br/>Year<br/>Additional</u> | <u>Balance<br/>Outstanding</u> |                      |
| Office Space | <u>\$ 115,893</u>           | <u>\$</u>                              | <u>\$ 73,984</u>               |                      |

Office space is leased at the MinnWest Technology Campus. The lease can be renewed. The interest rate on the lease is a fixed rate of 3.71%

Annual requirements to amortize lease obligations and related interest are as follows:

| <u>Year<br/>Ending</u> | <u>Principal</u> | <u>Interest</u> |
|------------------------|------------------|-----------------|
| 2023                   | \$ 23,075        | \$ 2,355        |
| 2024                   | 23,946           | 1,484           |
| 2025                   | 24,850           | 581             |
| 2026                   | <u>2,113</u>     | <u>7</u>        |
|                        | <u>\$ 73,984</u> | <u>\$ 4,427</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 9. FUND BALANCE

The following is a summary of fund balance components.

|                          | <u>General</u>    | <u>Legacy<br/>Revolving<br/>Loan<br/>Special<br/>Revenue</u> | <u>CARES<br/>Revolving<br/>Loan<br/>Special<br/>Revenue</u> | <u>Total</u>        |
|--------------------------|-------------------|--|---|---------------------|
| Nonspendable             |                   |  |   |                     |
| Prepaid Items            | \$ 5,651          | \$   | \$  | \$ 5,651            |
| Restricted               |                   |  |   |                     |
| Revolving Loan Fund      |                   |  | 869,218   | 869,218             |
| Committed                |                   |  |   |                     |
| Emergency Staff Coverage | 45,000            |  |   | 45,000              |
| Unemployment             | 37,500            |  |   | 37,500              |
| Operating Capital        | 245,000           |  |   | 245,000             |
| Facilities Fund          | 75,117            |  |   | 75,117              |
| Community Enhancement    | 121,211           |  |   | 121,211             |
| Planning Assistance      | 50,000            |  |   | 50,000              |
| Total Committed          | <u>573,828</u>    | <u>0</u>   | <u>0</u>  | <u>573,828</u>      |
| Assigned                 |                   |  |   |                     |
| Revolving Loan Fund      |                   | 847,901  |   | 847,901             |
| Unassigned               | <u>349,877</u>    |  |   | <u>349,877</u>      |
|                          | <u>\$ 929,356</u> | <u>\$ 847,901</u>  | <u>\$ 869,218</u>   | <u>\$ 2,646,475</u> |

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE

A. PLAN DESCRIPTION

The Commission participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plan is established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

**General Employees Retirement Plan (GERP; General Employees Plan; accounted for in the General Employees Fund):**

The General Employees Retirement Plan covers certain full time and part-time employees of the Commission. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

B. BENEFITS PROVIDED

**GERP Benefits:**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first 10 years of service and 1.7% of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

C. CONTRIBUTIONS

**GERP Contributions:**

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2022 and the Commission was required to contribute 7.50 percent for Coordinated Plan members. The Commission's contributions to the General Employees Fund for the year ended June 30, 2022 were \$41,819. The Commission's contributions were equal to the required contributions as set by state statute.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

D. PENSION COSTS

**GERP Pension Costs:**

At June 30, 2022 the Commission reported a liability of \$316,013 for its proportionate share of the General Employees Fund's net pension liability. The Commission's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the Commission totaled \$9,618. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Commission's proportionate share of the net pension liability was based on the Commission's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The Commission's proportion share was 0.0074% at the end of the measurement period and 0.0064% for the beginning of the period.

|  |                          |
|--|--------------------------|
| Commissions Proportionate Share of the Net Pension Liability   | \$ 316,013               |
| State of Minnesota's Proportionate Share of the Net Pension Liability Associated With the Commission | <u>9,618</u>             |
| Total  | <u><u>\$ 325,631</u></u> |

There were no provision changes during the measurement period.

For the year ended June 30, 2022, the Commission recognized pension expense of \$26,549 for its proportionate share of GERP's pension expense. In addition, the Commission recognized \$776 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's pension expense for the annual \$16 million contribution to the General Employees Fund.

At June 30, 2022, the Commission reported its proportionate share of GERP's deferred outflows of resources and deferred inflows of resources from the following sources:

|   | <u>Deferred<br/>Outflows of<br/>Resources</u> | <u>Deferred<br/>Inflows of<br/>Resources</u> |
|---|---|--|
| Differences Between Expected and Actual Economic Experience                 | \$ 1,548                                      | \$ 9,520                                     |
| Changes in Actuarial Assumptions  | 192,951                                       | 5,896  |
| Net Collective Differences Between Projected and Actual Investment Earnings |   | 276,094                                      |
| Changes in Proportion   | 64,335  |  |
| Contributions Paid to PERA Subsequent to Measurement Date                   | <u>41,819</u>                                 |  |
| Total   | <u><u>\$ 300,653</u></u>                      | <u><u>\$ 291,510</u></u>                     |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

D. PENSION COSTS (Cont'd)

The \$41,819 reported as deferred outflows of resources related to pensions resulting from Commission contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Year ended June 30,</u> | <u>Pension Expense Amount</u> |
|----------------------------|-------------------------------|
| 2023                       | \$ 14,924                     |
| 2024                       | 15,970                        |
| 2025                       | 11,079                        |
| 2026                       | (74,649)                      |

E. LONG-TERM EXPECTED RETURN ON INVESTMENT

**GERP:**

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u>   | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|----------------------|--------------------------|---|
| Domestic Equity      | 33.50%                   | 5.10%   |
| International Equity | 16.50%                   | 5.30%   |
| Fixed Income         | 25.00%                   | 0.75%   |
| Private Markets      | 25.00%                   | 5.90%   |
|                      | <u>100.00%</u>           |   |

F. ACTUARIAL ASSUMPTIONS

**GERP:**

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

F. ACTUARIAL ASSUMPTIONS (Cont'd)

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

The following changes in actuarial assumptions occurred in 2021:

Changes in Actuarial Assumptions:

The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.

The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

G. DISCOUNT RATE

**GERP:**

The discount rate used to measure the total pension liability in 2022 was 6.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net positions of the General Employees Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

H. PENSION LIABILITY SENSITIVITY

The following presents the Commission's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraphs, as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

|                       |       | <u>GERP</u> |
|-----------------------|-------|-------------|
| 1% Lower              | 5.50% | \$ 644,506  |
| Current Discount Rate | 6.50% | 316,013     |
| 1% Higher             | 7.50% | 46,465      |

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 10. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

I. PENSION PLAN FIDUCIARY NET POSITION

**GERP:**

Detailed information about the plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org).

NOTE 11. INDIRECT COST ALLOCATION AGREEMENT

Through the preparation of the indirect cost plan, a provisional indirect rate of 33.70 percent was developed. The actual rate was 30.03 percent. The provisional rate is used in the budgetary process with actual accumulated year-to-date rates applied each month.

Indirect costs are expenditures such as rents, utilities, insurance, bonds, periodical and newspaper subscriptions, administrative salaries and other common expenditures that result in a benefit to all programs. The methodology for distributing these common and necessary costs is detailed in the Cost Allocation Plan. This systematic method precludes arbitrary decision-making in distribution of indirect costs and provides equitable distribution to all programs. Indirect costs are allocated to each program based on the program's direct salary expense. The financial statements reflect indirect costs charged to each program.

NOTE 12. DEFERRED COMPENSATION PLAN

The Commission has made available to its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457.

NOTE 13. CONTINGENCIES - FEDERAL AND STATE PROGRAMS

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the Commission expects such amounts, if any, to be immaterial.

NOTE 14. LOAN COMMITMENTS

The Commission had no loan commitments.

NOTE 15. RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; employee health coverage; workers' compensation claims; and natural disasters. To mitigate these risks, the Commission has obtained commercial property and casualty insurance and workers' compensation coverage. The Commission pays an annual premium with no additional assessments.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2022

NOTE 15. RISK MANAGEMENT (Cont'd)

The Commission has joined together with other governmental entities in Minnesota in the Public Employees Insurance Program (PEIP), a public entity risk pool currently operating as a common risk management and insurance program for members. The Commission pays an annual premium to this plan for its health insurance coverage. These premiums are used to purchase reinsurance through commercial companies. The administrators of the plan believe assessment to participating members for future losses sustained is extremely remote.

There has been no significant reduction in insurance coverage from the previous year in any of the Commission's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTE 16. RECLASSIFICATIONS

Certain immaterial prior year financial statement amounts have been reclassified to conform to current year's presentation. There was no affect on net position or fund balance.

NOTE 17. COVID-19

In March 2020, the World Health Organization declared the novel coronavirus disease (COVID-19) a pandemic, and the United States declared a national emergency. Various governmental measures to control the spread of the virus have been implemented throughout the country, including temporary closure of businesses, restrictions on travel, and other limitations on the conduct of business. The pandemic is disrupting supply chains and affecting production and sales across a range of industries. The continued spread of the coronavirus globally could have an effect on the Commission's business, net position, and results of operations in the next year.

NOTE 18. PRIOR PERIOD ADJUSTMENT

The beginning net position of the governmental activities has been adjusted to reflect a change in accounting principle. As mentioned in Note 8, the Commission implemented GASB 87 which requires a lessee to record a lease liability and right to use lease asset. As a lessee, the Commission recognized \$115,893 in net book value of right to use assets and a lease liability of \$115,893 for the year beginning July 1, 2020.

REQUIRED SUPPLEMENTARY INFORMATION

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MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
JUNE 30, 2022

| Fiscal Year<br>Ending | Employer's<br>Proportion<br>of the Net<br>Pension<br>Liability (Asset) | Employer's<br>Proportionate<br>Share of the<br>Net Pension<br>Liability (Asset)<br>(a) | State's<br>Proportionate<br>Share of the<br>Net Pension<br>Liability (Asset)<br>Associated with<br>the Employer<br>(b) | Employer's<br>Proportionate<br>Share of the<br>Net Pension<br>Liability (Asset)<br>and the State's<br>Proportionate<br>Share of the<br>Net Pension<br>Liability (Asset)<br>Associated with<br>the Employer<br>(a+b) | Employer's<br>Covered<br>Payroll<br>(c) | Employer's<br>Proportionate<br>Share of the<br>Net Pension<br>Liability (Asset)<br>as a Percentage of<br>its Covered<br>Payroll<br>((a+b)/c) | Plan Fiduciary<br>Net Position<br>as a Percentage<br>of the Total<br>Pension<br>Liability |
|-----------------------|--|--|--|---|---|--|---|
| <u>PERA</u>           |  |  |  |   |   |  |   |
| 6/30/2021             | 0.0074%  | \$ 316,013   | \$ 9,618   | \$ 325,631  | \$ 533,933                              | 60.99%   | 87.00%  |
| 6/30/2020             | 0.0064%  | 383,709  | 11,837   | 395,546   | 456,213                                 | 86.70%   | 79.06%  |
| 6/30/2019             | 0.0059%  | 326,198  | 10,166   | 336,364   | 416,765                                 | 80.71%   | 80.23%  |
| 6/30/2018             | 0.0055%  | 305,117  | 10,043   | 315,160   | 369,773                                 | 85.23%   | 79.53%  |
| 6/30/2017             | 0.0056%  | 357,500  | 4,498  | 361,998   | 360,953                                 | 100.29%  | 75.90%  |
| 6/30/2016             | 0.0056%  | 454,692  | 5,967  | 460,659   | 349,693                                 | 131.73%  | 68.91%  |
| 6/30/2015             | 0.0066%  | 342,046  |  | 342,046   | 357,440                                 | 95.69%   | 78.19%  |
| 6/30/2014             | 0.0083%  | 389,892  |  | 389,892   | 437,273                                 | 89.16%   | 78.75%  |

The Commission implemented GASB Statement No. 68 for fiscal year ended June 30, 2015. Information for prior years is not available.

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
JUNE 30, 2022

| Fiscal Year<br>Ending | Statutorily<br>Required<br>Contribution<br>(a) | Contributions<br>in Relation<br>to the Statutorily<br>Required<br>Contribution<br>(b) | Contribution<br>Deficiency<br>(Excess)<br>(a-b) | Covered<br>Payroll<br>(d) | Contributions<br>as a Percentage<br>of Covered<br>Payroll<br>(b/d) |
|-----------------------|--|---|---|---------------------------|--|
| <u>PERA</u>           |  |   |   |                           |  |
| 6/30/2022             | \$ 41,819                                      | \$ 41,819   | \$  | \$ 557,588                | 7.50%  |
| 6/30/2021             | 40,045   | 40,045  |   | 533,933                   | 7.50%  |
| 6/30/2020             | 34,216   | 34,216  |   | 456,213                   | 7.50%  |
| 6/30/2019             | 31,258   | 31,258  |   | 416,765                   | 7.50%  |
| 6/30/2018             | 27,733   | 27,733  |   | 369,773                   | 7.50%  |
| 6/30/2017             | 27,072   | 27,072  |   | 360,953                   | 7.50%  |
| 6/30/2016             | 26,227   | 26,227  |   | 349,693                   | 7.50%  |
| 6/30/2015             | 26,808   | 26,808  |   | 357,440                   | 7.50%  |

The Commission implemented GASB Statement No. 68 for fiscal year ended June 30, 2015. Information for prior years is not available.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2022

NOTE 1. CHANGES IN PLAN PROVISIONS

A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP)

**2021 Changes:**

No changes.

**2020 Changes:**

Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**2019 Changes:**

The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

**2018 Changes:**

The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.

Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.

Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.

Contribution stabilizer provisions were repealed.

Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.

For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.

Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2017 Changes:**

The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.

The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

**2016 Changes:**

No changes.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2022

NOTE 1. CHANGES IN PLAN PROVISIONS (Cont'd)

A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP) (Cont'd)

**2015 Changes:**

On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

**2014 Changes:**

No changes.

NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS

A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP)

**2021 Changes:**

The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.

The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

**2020 Changes:**

The price inflation assumption was decreased from 2.50% to 2.25%.

The payroll growth assumption was decreased from 3.25% to 3.00%.

Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.

Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.

Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.

Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.

The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.

The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.

The assumed spouse age difference was changed from two years older for females to one year older.

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
JUNE 30, 2022

NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS

A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP) (Cont'd)

**2020 Changes:** (Cont'd)

The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

**2019 Changes:**

The mortality projection scale was changed from MP-2017 to MP-2018.

**2018 Changes:**

The mortality projection was changed from MP-2015 to MP-2017.

The assumed benefit increase was changed from 1.00% per year through 2044 and 2.50% per year thereafter to 1.25% per year.

**2017 Changes:**

The Combined Service Annuity (CSA) loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15.0% for vested deferred member liability and 3.0% for non-vested deferred member liability.

The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

**2016 Changes:**

The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all years.

The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.

Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

**2015 Changes:**

The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

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SUPPLEMENTARY INFORMATION

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MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2021

|                                     | 2022             |                |                | Over<br>(Under)<br>Final<br>Budget | 2021           |
|-------------------------------------|------------------|----------------|----------------|------------------------------------|----------------|
|                                     | Budgeted Amounts |                | Actual         |                                    | Actual         |
|                                     | Original         | Final          |                |                                    |                |
| <b>REVENUES</b>                     |                  |                |                |                                    |                |
| Property Tax Levies                 |                  |                |                |                                    |                |
| Current                             | \$ 355,785       | \$ 366,805     | \$ 354,537     | \$ (12,268)                        | \$ 342,832     |
| Delinquent                          |                  |                | 7,820          | 7,820                              | 8,045          |
| Other                               |                  |                | 12,445         | 12,445                             | 7,474          |
| Total Property Tax Levies           | <u>355,785</u>   | <u>366,805</u> | <u>374,802</u> | <u>7,997</u>                       | <u>358,351</u> |
| Federal Sources                     |                  |                |                |                                    |                |
| Economic Development Administration | 206,151          | 206,151        | 204,825        | (1,326)                            | 231,491        |
| Revolving Loan Fund                 | 63,806           | 54,789         | 15,636         | (39,153)                           | 92,541         |
| MNDOT Transit Planning              | 35,000           | 35,000         | 35,000         |                                    |                |
| MNDOT RTCC                          | 160,769          | 158,400        | 144,386        | (14,014)                           | 120,738        |
| Total Federal Sources               | <u>465,726</u>   | <u>454,340</u> | <u>399,847</u> | <u>(54,493)</u>                    | <u>444,770</u> |
| State Sources                       |                  |                |                |                                    |                |
| MNDOT Planning Grant                | 75,000           | 75,000         | 75,000         |                                    | 75,000         |
| MNDOT SRTS                          |                  |                |                |                                    | 20             |
| MNDOT RTCC                          | 20,096           | 19,800         | 18,048         | (1,752)                            | 15,092         |
| Total State Sources                 | <u>95,096</u>    | <u>94,800</u>  | <u>93,048</u>  | <u>(1,752)</u>                     | <u>90,112</u>  |
| Local Sources                       |                  |                |                |                                    |                |
| Technical Assistance                | 27,978           | 5,000          | 37,325         | 32,325                             | 33,346         |
| Administrative Services             |                  |                |                |                                    |                |
| Highway 23 Coalition                |                  |                |                |                                    | 1,176          |
| Total Local Sources                 | <u>27,978</u>    | <u>5,000</u>   | <u>37,325</u>  | <u>32,325</u>                      | <u>34,522</u>  |
| Interest and Dividends              | 8,500            | 5,680          | 5,321          | (359)                              | 5,774          |
| Other                               |                  |                |                |                                    |                |
| Miscellaneous                       | 1,380            | 4,815          | 10,191         | 5,376                              | 2,520          |
| Total Revenues                      | <u>954,465</u>   | <u>931,440</u> | <u>920,534</u> | <u>(10,906)</u>                    | <u>936,049</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2021

|  | 2022             |           |           | Over<br>(Under)<br>Final<br>Budget | 2021      |
|--|------------------|-----------|-----------|------------------------------------|-----------|
|  | Budgeted Amounts |           | Actual    |                                    | Actual    |
|  | Original         | Final     |           |                                    |           |
| <b>EXPENDITURES</b>                        |                  |           |           |                                    |           |
| <b>Current</b>                             |                  |           |           |                                    |           |
| <b>Administration</b>                      |                  |           |           |                                    |           |
| Personnel                                  | \$ 43,801        | \$ 43,880 | \$ 88,757 | \$ 44,877                          | \$ 63,902 |
| Supplies and Printing                      | 2,485            | 2,485     | 1,121     | (1,364)                            | 4,796     |
| Communications                             | 9,464            | 9,464     | 11,850    | 2,386                              | 11,226    |
| Services                                   | 15,289           | 15,289    | 457       | (14,832)                           | 6,860     |
| Travel and Training                        | 6,480            | 6,480     | 4,441     | (2,039)                            | 931       |
| Commission                                 | 11,240           | 11,240    | 11,368    | 128                                | 10,009    |
| Indirect Costs                             | 14,759           | 15,006    | 21,947    | 6,941                              | 15,695    |
| Total Administration                       | 103,518          | 103,844   | 139,941   | 36,097                             | 113,419   |
| <b>Technical Assistance</b>                |                  |           |           |                                    |           |
| Personnel                                  | 104,561          | 104,749   | 105,607   | 858                                | 103,609   |
| Supplies and Printing                      | 855              | 855       | 449       | (406)                              | 771       |
| Communications                             | 2,196            | 2,196     | 3,700     | 1,504                              | 836       |
| Services                                   | 584              | 584       | 3,353     | 2,769                              | 3,107     |
| Travel and Training                        | 4,206            | 4,206     | 2,529     | (1,677)                            | 2,058     |
| Indirect Costs                             | 35,233           | 35,821    | 31,788    | (4,033)                            | 30,821    |
| Total Technical Assistance                 | 147,635          | 148,411   | 147,426   | (985)                              | 141,202   |
| <b>Transportation Planning</b>             |                  |           |           |                                    |           |
| Personnel                                  | 63,497           | 63,611    | 65,068    | 1,457                              | 70,034    |
| Supplies and Printing                      | 72               | 72        | 2,048     | 1,976                              | 503       |
| Communications                             | 793              | 793       | 1,039     | 246                                | 835       |
| Services                                   | 330              | 330       | 1,083     | 753                                | 306       |
| Travel and Training                        | 2,191            | 2,191     | 1,160     | (1,031)                            |           |
| Indirect Costs                             | 21,396           | 21,754    | 19,585    | (2,169)                            | 20,833    |
| Total Transportation Planning              | 88,279           | 88,751    | 89,983    | 1,232                              | 92,511    |
| <b>Economic Development Administration</b> |                  |           |           |                                    |           |
| Personnel                                  | 234,145          | 225,330   | 214,246   | (11,084)                           | 280,066   |
| Supplies and Printing                      | 8,621            | 8,621     | 1,932     | (6,689)                            | 4,102     |
| Communications                             | 4,224            | 4,224     | 2,450     | (1,774)                            | 5,488     |
| Services                                   | 654              | 654       | 1,017     | 363                                | 1,685     |
| Travel and Training                        | 21,638           | 26,520    | 9,217     | (17,303)                           | 3,683     |
| Indirect Costs                             | 78,897           | 77,057    | 64,488    | (12,569)                           | 83,313    |
| Total Economic Development Administration  | 348,179          | 342,406   | 293,350   | (49,056)                           | 378,337   |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2021

|  | 2022             |            |            | Over<br>(Under)<br>Final<br>Budget | 2021       |
|--|------------------|------------|------------|------------------------------------|------------|
|  | Budgeted Amounts |            | Actual     |                                    | Actual     |
|  | Original         | Final      |            |                                    |            |
| EXPENDITURES (Cont'd)                        |                  |            |            |                                    |            |
| Current (Cont'd)                             |                  |            |            |                                    |            |
| Regional Transportation Coordinating Council |                  |            |            |                                    |            |
| Personnel                                    | \$ 135,866       | \$ 136,109 | \$ 146,171 | \$ 10,062                          | \$ 101,294 |
| Supplies and Printing                        | 1,803            | 1,583      | 677        | (906)                              | 2,860      |
| Communications                               | 8,568            | 8,568      | 6,457      | (2,111)                            | 15,989     |
| Volunteer Services and Other Uses            | 300              | 300        | 11         | (289)                              |            |
| Services                                     | 3,263            | 3,263      | 3,489      | 226                                | 509        |
| Travel and Training                          | 5,380            | 5,380      | 4,590      | (790)                              | 222        |
| Indirect Costs                               | 45,781           | 46,546     | 43,997     | (2,549)                            | 30,132     |
| Total RTCC                                   | 200,961          | 201,749    | 205,392    | 3,643                              | 151,006    |
| Administrative Services                      |                  |            |            |                                    |            |
| Highway 23 Coalition                         |                  |            |            |                                    |            |
| Personnel                                    | 1,100            | 1,102      | 4,541      | 3,439                              | 886        |
| Supplies and Printing                        | 4                | 4          | 46         | 42                                 | 2          |
| Communications                               | 25               | 25         | 17         | (8)                                | 5          |
| Travel and Training                          | 44               | 44         | 51         | 7                                  | 7          |
| Indirect Costs                               | 371              | 377        | 1,367      | 990                                | 263        |
| Total Highway 23 Coalition                   | 1,544            | 1,552      | 6,022      | 4,470                              | 1,163      |
| Total Administrative Services                | 1,544            | 1,552      | 6,022      | 4,470                              | 1,163      |
| Total Current                                | 890,116          | 886,713    | 882,114    | (4,599)                            | 877,638    |
| Capital Outlay                               |                  |            |            |                                    |            |
| Administration                               | 5,423            | 5,423      | 2,224      | (3,199)                            | 23,949     |
| Total Expenditures                           | 895,539          | 892,136    | 884,338    | (7,798)                            | 901,587    |
| Net Change in Fund Balance                   | \$ 58,926        | \$ 39,304  | 36,196     | \$ (3,108)                         | 34,462     |
| FUND BALANCE, BEGINNING OF YEAR              |                  |            | 893,160    |                                    | 858,698    |
| FUND BALANCE, END OF YEAR                    |                  |            | \$ 929,356 |                                    | \$ 893,160 |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 LEGACY REVOLVING LOAN SPECIAL REVENUE FUND  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2021

|                                    | 2022             |             |                   | Over<br>(Under)<br>Final<br>Budget | 2021              |
|------------------------------------|------------------|-------------|-------------------|------------------------------------|-------------------|
|                                    | Budgeted Amounts |             | Actual            |                                    | Actual            |
|                                    | Original         | Final       |                   |                                    |                   |
| REVENUES                           |                  |             |                   |                                    |                   |
| Interest and Fees                  | \$               | \$          | \$ 39,453         | \$ 39,453                          | \$ 32,183         |
| EXPENDITURES                       |                  |             |                   |                                    |                   |
| Current                            |                  |             |                   |                                    |                   |
| Revolving Loan Fund Administration |                  |             | 32,444            | 32,444                             | 27,886            |
| Administration                     |                  |             |                   |                                    |                   |
| Net Change in Fund Balance         | <u>\$ 0</u>      | <u>\$ 0</u> | 7,009             | <u>\$ 7,009</u>                    | 4,297             |
| FUND BALANCE, BEGINNING OF YEAR    |                  |             | 840,892           |                                    | 836,595           |
| FUND BALANCE, END OF YEAR          |                  |             | <u>\$ 847,901</u> |                                    | <u>\$ 840,892</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 BUDGET AND ACTUAL  
 CARES REVOLVING LOAN SPECIAL REVENUE FUND  
 YEAR ENDED JUNE 30, 2022  
 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2021

|                                    | 2022             |             |                   | Over<br>(Under)<br>Final<br>Budget | 2021              |
|------------------------------------|------------------|-------------|-------------------|------------------------------------|-------------------|
|                                    | Budgeted Amounts |             | Actual            |                                    | Actual            |
|                                    | Original         | Final       |                   |                                    |                   |
| <b>REVENUES</b>                    |                  |             |                   |                                    |                   |
| Federal Sources                    |                  |             |                   |                                    |                   |
| Revolving Loan Fund Grant          | \$               | \$          | \$ 69,000         | \$ 69,000                          | \$ 801,000        |
| Interest and Fees                  |                  |             | 2,420             | 2,420                              | 16,798            |
| Total Revenues                     | <u>0</u>         | <u>0</u>    | <u>71,420</u>     | <u>71,420</u>                      | <u>817,798</u>    |
| <b>EXPENDITURES</b>                |                  |             |                   |                                    |                   |
| Current                            |                  |             |                   |                                    |                   |
| Revolving Loan Fund Administration |                  |             |                   |                                    |                   |
| Bad Debts                          |                  |             |                   |                                    | 20,000            |
| Net Change in Fund Balance         | <u>\$ 0</u>      | <u>\$ 0</u> | <u>71,420</u>     | <u>\$ 71,420</u>                   | <u>\$ 797,798</u> |
| FUND BALANCE, BEGINNING OF YEAR    |                  |             | <u>797,798</u>    |                                    | <u>0</u>          |
| FUND BALANCE, END OF YEAR          |                  |             | <u>\$ 869,218</u> |                                    | <u>\$ 797,798</u> |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2022

| Federal Grantor/<br>Pass-Through Entity/<br>Program Title                                    | Federal<br>Assistance<br>Listing<br>Number | Pass-Through<br>Entity<br>Identifying<br>Number | Expenditures               |
|--|--|---|----------------------------|
| U.S. Department of Commerce  |  |   |                            |
| Direct Programs  |  |   |                            |
| Economic Adjustment Assistance - CARES Act RLF   |  |   | \$ 889,218                 |
| Economic Adjustment Assistance - Supplemental CARES Act                                      |  |   | 132,036                    |
| Total Economic Adjustment Assistance   | 11.307                                     | * Not Assigned                                  | <u>1,021,254</u>           |
| Economic Development Support for<br>Planning Organizations                                   | 11.302                                     | Not Assigned                                    | <u>72,789</u>              |
| Total U.S. Department of Commerce  |  |   | <u>1,094,043</u>           |
| U.S. Department of Transportation  |  |   |                            |
| Minnesota Department of Transportation   |  |   |                            |
| Metropolitan Transportation Planning and State and<br>Non-Metropolitan Planning and Research | 20.505                                     | Not Assigned                                    | 35,000                     |
| Enhanced Mobility of Seniors and Individuals with Disabilities                               | 20.513                                     | Not Assigned                                    | <u>144,386</u>             |
| Total Expenditures of Federal Awards   |  |   | <u><u>\$ 1,273,429</u></u> |

The federal expenditures for Economic Adjustment Assistance were calculated as follows:

|                                  | <u>CARES Act RLF</u>     |
|----------------------------------|--------------------------|
| Balance of Loans Outstanding     | \$ 849,881               |
| Cash and Investment Balance      | <u>39,337</u>            |
|                                  | 889,218                  |
| Federal Percentage of Loan Funds | <u>100.00%</u>           |
| Federal Expenditures             | <u><u>\$ 889,218</u></u> |

\* Denotes major program

MID-MINNESOTA DEVELOPMENT COMMISSION

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2022

NOTE 1. REPORTING ENTITY

The Schedule of Expenditures of Federal Awards presents the federal award programs expended by Mid-Minnesota Development Commission. The Commission's reporting entity is defined in Note 1 to the financial statements.

NOTE 2. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal grant activity of Mid-Minnesota Development Commission under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the Schedule presents only a selected portion of the operations of the Commission, it is not intended to and does not present the financial position, changes in financial position, or cash flows of the Commission.

NOTE 3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. *Code of Federal Regulations* Part 200, Subpart E - Cost Principles, wherein certain types of expenditures are not allowed or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

NOTE 4. SUBRECIPIENTS

The Commission did not pass any federal money to subrecipients.

NOTE 5. DE MINIMIS COST RATE

The Commission elected not to charge the de minimis indirect cost rate of 10% to federal programs.

NOTE 6. LOANS OUTSTANDING

Mid-Minnesota Development Commission had the following loan balances outstanding at June 30, 2022. The federal portion of the loans outstanding are included in the federal expenditures presented in the Schedule.

| <u>Cluster/Program Title</u>   | <u>Federal CFDA<br/>Number</u> | <u>Amount<br/>Outstanding</u> |
|--------------------------------|--------------------------------|-------------------------------|
| Economic Adjustment Assistance | 11.307                         | \$ 849,881                    |

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COMPLIANCE

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INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Board of Commissioners  
Mid-Minnesota Development Commission  
Willmar, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Mid-Minnesota Development Commission as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated November 30, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the Commission failed to comply with the provisions of the contracting-bid laws, depositories of public funds and investments, conflicts of interest, claims and disbursements and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. §6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Commission's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

*Conway, Deuth & Schmiesing, PLLP*

CONWAY, DEUTH & SCHMIESING, PLLP  
CPAS & ADVISORS  
WILLMAR, MINNESOTA

November 30, 2022

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Commissioners  
Mid-Minnesota Development Commission  
Willmar, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Mid-Minnesota Development Commission as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements and have issued our report thereon dated November 30, 2022.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Finding and Questioned Costs as 2022-001 and 2022-002 that we consider to be material weaknesses.

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## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Mid-Minnesota Development Commission's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Commission's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The Commission's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Conway, Deuth & Schmiesing, PLLP*

CONWAY, DEUTH & SCHMIESING, PLLP  
CPAS & ADVISORS  
WILLMAR, MINNESOTA

November 30, 2022



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Commissioners  
Mid-Minnesota Development Commission  
Willmar, Minnesota

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Mid-Minnesota Development Commission's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the federal program for the year ended June 30, 2022. The Commission's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Mid-Minnesota Development Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Commission's federal programs.

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|  |   |  |  |   |
|--|---|--|--|---|
| <b>Willmar Office</b><br>331 Third St SW, Ste 2<br>PO Box 570<br>Willmar, MN 56201<br>(320) 235-3311<br>(888) 388-1040 | <b>Benson Office</b><br>1209 Pacific Ave, Ste 3<br>Benson, MN 56215<br>(320) 843-2302 | <b>Morris Office</b><br>401 Atlantic Ave<br>Morris, MN 56267<br>(320) 589-2602 | <b>Litchfield Office</b><br>820 Sibley Ave N<br>Litchfield, MN 55355<br>(320) 693-7975 | <b>Sartell Office</b><br>Ste 110<br>2351 Connecticut Ave<br>Sartell, MN 56377<br>(320) 252-7565<br>(800) 862-1337 |
|--|---|--|--|---|

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

**Report on Internal Control Over Compliance (Cont'd)**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Conway, Deuth & Schmiesing, PLLP*

CONWAY, DEUTH & SCHMIESING, PLLP  
CPAS & ADVISORS  
WILLMAR, MINNESOTA

November 30, 2022

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MID-MINNESOTA DEVELOPMENT COMMISSION  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 JUNE 30, 2022

I. SUMMARY OF AUDITOR'S RESULTS

A. FINANCIAL STATEMENTS

|   |                      |
|---|----------------------|
| Type of auditor's report issued:  | Unmodified           |
| Internal control over financial reporting:  |                      |
| - Material weakness(es) identified?   | 2022-001<br>2022-002 |
| - Significant deficiency(ies) identified that are not considered to be material weakness(es)? | No                   |
| Noncompliance material to financial statements noted?   | No                   |

B. FEDERAL AWARDS

|   |            |
|---|------------|
| Type of auditor's report issued on compliance for major program(s):   | Unmodified |
| Internal control over major programs:   |            |
| - Material weakness(es) identified?   | No         |
| - Significant deficiency(ies) identified that are not considered to be material weakness(es)?                             | No         |
| Any audit findings disclosed that are required to be reported in accordance with Part 200.516(a) of the Uniform Guidance? | No         |

C. IDENTIFICATION OF MAJOR PROGRAMS

|  |                                |
|--|--------------------------------|
| Assistance Listing No.:  | 11.307                         |
| Name of Federal Program or Cluster:                                  | Economic Adjustment Assistance |
| Dollar threshold used to distinguish between Types A and B programs: | \$750,000                      |
| Auditee qualified as low-risk auditee?                               | No                             |

MID-MINNESOTA DEVELOPMENT COMMISSION

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2022

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT  
AUDITING STANDARDS

FINDING: 2022-001 LIMITED SEGREGATION OF DUTIES

Condition: There is an absence of appropriate segregation of duties consistent with appropriate control objectives due to a limited number of employees.

Criteria: The basic premise is that no one person should have access to both physical assets and the related accounting records or to all phases of a transaction. The lack of such controls could result in the occurrence of a material error or fraud in relation to the financial statements not being detected by management.

Cause: The Commission has assigned duties to staff based on a cost-benefit relationship to the Commission and the practicality of the level of staffing the Commission maintains.

Effect: No effect on the financial statements.

Recommendation: The Commission should continue to monitor and evaluate the job responsibilities assigned to staff to determine whether there is an unacceptable risk.

CORRECTIVE ACTION PLAN (CAP)

Explanation of Disagreement with Audit Findings:

None

Actions Planned in Response to Finding:

The Commission is aware of the limited segregation of duties and will continue to review internal controls and make changes when they can be made.

Officials Responsible for Ensuring CAP:

Darla Bajari, Finance Director

Planned Completion Date of CAP:

June 30, 2023

Plan to Monitor Completion of CAP:

Eric Day, Executive Director

MID-MINNESOTA DEVELOPMENT COMMISSION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2022

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Cont'd)

FINDING: 2022-002 AUDITOR PREPARED FINANCIAL STATEMENTS

Condition: The Commission does not have an internal control system designed to provide for the preparation of the financial statements and the related notes being audited. However, based on the degree of complexity and level of detail needed to prepare the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), the Commission has requested the auditors to prepare them.

Criteria: The preparation of the financial statements and the related notes are the responsibility of management.

Cause: There are a limited number of office employees and resources available to allow for the adequate preparation of the financial statements and the related notes by the Commission.

Effect: This could result in a material misstatement to the financial statements and related notes that would not be prevented, or detected and corrected as a result of the Commission's current internal control.

Recommendation: The Commission should continue to request assistance to draft the financial statements and related notes and thoroughly review these financial statements after they have been prepared so the Commission can take responsibility for them.

CORRECTIVE ACTION PLAN (CAP)

Explanation of Disagreement with Audit Findings:

None

Actions Planned in Response to Finding:

The Commission is aware of this; however, due to significant cost and a limited number of employees, it is in the Commission's best financial interest to contract for the preparation of the financial statements.

Officials Responsible for Ensuring CAP:

Darla Bajari, Finance Director

Planned Completion Date of CAP:

June 30, 2023

Plan to Monitor Completion of CAP:

Eric Day, Executive Director

III. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS

None

IV. FINDINGS AND QUESTIONED COSTS - MINNESOTA LEGAL COMPLIANCE

None

MID-MINNESOTA DEVELOPMENT COMMISSION

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
JUNE 30, 2022

| <u>Finding Reference</u>      | <u>Finding Title</u>                  | <u>Status</u> | <u>Year Finding Initially Occurred</u> | <u>If Not Corrected, Provide Planned Corrective Action or Other Explanation</u> |
|-------------------------------|---------------------------------------|---------------|--|---|
| Financial Statement Findings: |                                       |               |  |   |
| 2021-001                      | Limited Segregation of Duties         | Not Corrected | 2007                                   | See current year finding 2022-001   |
| 2021-002                      | Auditor Prepared Financial Statements | Not Corrected | 2011                                   | See current year finding 2022-002   |

Minnesota Legal Compliance Findings:

None

Federal Awards Findings:

None